

Breckland Council Statement of Accounts 2024-25



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If you would like the Statements of Accounts in large print, Braille, alternative format or in a different language, please call us on 01362 656870.



NARRATIVE REPORT

Our District

Breckland District spans over 500 square miles of beautiful countryside and forest in the heart of Norfolk. With a range of thriving rural village communities and the five bustling market towns of Attleborough, Dereham, Swaffham, Thetford and Watton.

The area's rural nature is characterised by its 112 parishes, numerous villages and low crime rate which make Breckland one of the most attractive and safe places to live in the UK. The Council is committed to reducing its impact on the environment by minimising its carbon footprint.

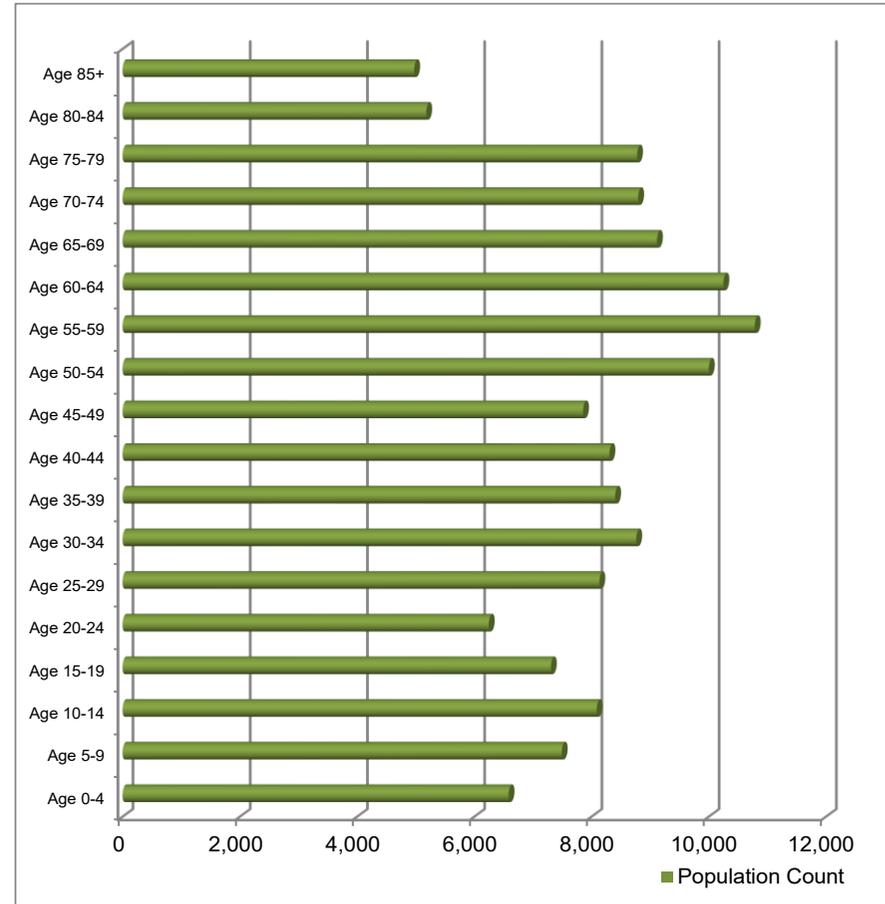
Breckland's population is set to grow from the current 145,081 residents to 164,250 by 2043. Half of the current residents live in one of the five market towns with the remainder living in rural village homes. This means that the district has a low population density.

Agriculture, advanced engineering and manufacturing, logistics and forestry are the dominant business sectors with professional, scientific and technical and food processing not far behind. Breckland's local economy continues to grow bringing new employment to the area.

Thetford and Attleborough are key areas for future housing and business growth which is expected to deliver economic benefits for the whole district.

Breckland's resident population is 50.3% female and 49.7% male. The predominant age bands in Breckland are 'Age 55 to 59' and 'Age 60 to 64' which represent 7.4% and 7.1% respectively of the total district population.

Breckland Age Structure (Source: Norfolk Insight 2023)



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Our Commercial Property Assets have a total value of £38,944k (including finance leases) and generated £944k operating surplus in 2024-25.

We emptied 4,190,501 bins in 2024-25, recycled 12,646 tonnes of waste and composted 9,532 tonnes of garden waste.

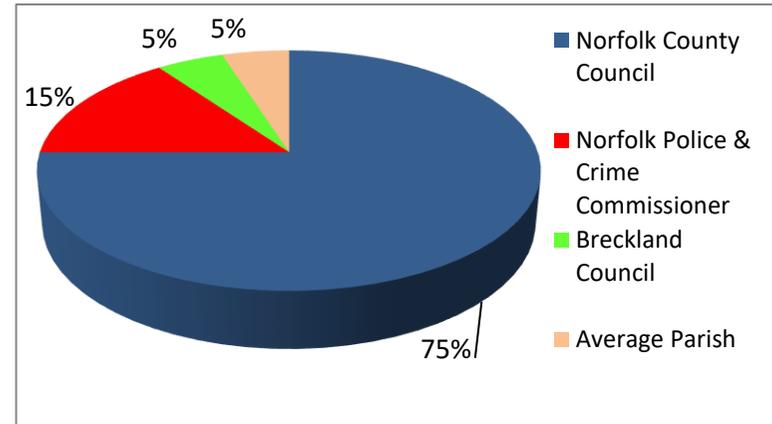
We have allocated £139k in capital funding from the UK Shared Prosperity Fund to support businesses in the district.

We paid out £21,887k in Housing Benefits to residents during 2024-25

We paid out £1,043k in capital grants to Breckland businesses from the Rural England Prosperity Fund.

We collected £37,812k of Business Rates in 2024-25, from 4,683 businesses and achieved a collection rate in year of 96.69% (compared to the national average of 97.2%). We retain £5,681k to help fund services.

We collected £105,149k of Council Tax in 2024-25, from 63,155 homes and achieved a collection rate in year of 97.2% (compared to the national average 95.9%). We retain £5,485k to help fund services. The share of council tax is shown in the graph.



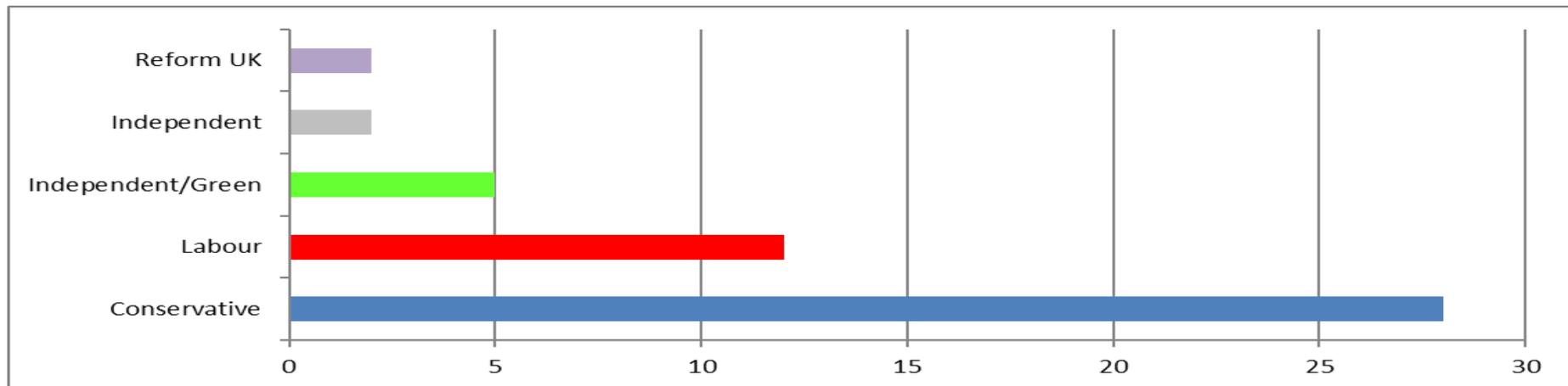
NARRATIVE REPORT

Breckland Council

The Council alongside its partner organisations and external contractors deliver a wide range of services to our residents, businesses and visitors. These are detailed in the table below categorised by the Council's Directorates:

Health & Housing	Arts, Community Development, Community Safety, Community Transport, Dog Warden Service, Emergency Planning, Food Safety, Health & Safety, Gypsies & Travellers, Housing Enforcement, Housing Grants & Loans, Hostels, Homelessness & Advice, Council owned properties, Licensing, Pollution Control, Public Health, Voluntary Sector
Economy & Growth	Economic Development, Regeneration, Strategic Housing, Development Partnerships
Finance	Corporate Management, Financial Services, Procurement, Internal & External Audit, Council Tax, Housing Benefits, NNDR, Fraud, ARP Enforcement
People & Technology	Customer Contact, Human Resources, Marketing & Communications, Pensions, Digital, ICT
Contracts & Governance	Grass Cutting, PFI & Leisure, Parks Woods & Open Spaces, Street Cleansing, Waste Collection, Committee Services, Elections
Property & Infrastructure	Commercial Property, Land Management, Property Management, Project Management, Corporate Improvement & Performance
Planning & Building Control	Building Control, Development Control, Enabling, Forward Planning, Historic Buildings, Land Charges, Planning Enforcement, Street Naming, Trees & Countryside

Breckland Council is a district composed of 112 parishes; most parishes have their own town or parish council, or parish meeting. The Council is composed of 49 Councillors who are elected every four years to represent the people of Breckland. As at 31 March 2025, the Council was controlled by the Conservative Group and the Leader of the Council was Sam Chapman-Allen. As at 31 March 2025 the political make-up of the Council was:



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All councillors meet together as the Council, here councillors decide the Council's overall policies and set the budget and council tax each year. The Council hold to account the Executive and Committees. The Cabinet is made up of the Leader, Deputy Leader and Portfolio Holders. Each Portfolio Holder has specific responsibilities over an area of the Council's activities. The Council held a by-election in May 2025 which changed the political make up shown above.

Council Priorities, Corporate Plan and Performance

Our strategic vision is '*Breckland: a place where people and business can thrive*'. The Council has a corporate plan covering 2024 – 2028 and each year an annual delivery plan is drawn up to cover the actions for the next year. The business plan shows what the Council will do to meet the needs and aspirations of residents. The plan sets out the Council's priorities which are:

- Inspiring Communities
- Thriving Places
- Working Smarter 2035

The priorities define the medium term goals of the Council and as such remain relatively constant from year to year, but the actions associated with them are set annually for each financial year. The Corporate Plan is aligned to the Medium Term Financial Plan and these are available on the Council's website.

Our Corporate Plan runs for 4 years; currently we are in the 2024-2028 plan. Delivery of the plan is monitored through a performance framework and annually the delivery of the plan is refreshed to ensure it is relevant to the current political and economic climate. Each Council service area has a number of team projects which deliver the corporate plan and these are monitored against the delivery plan to ensure the corporate plan is on track. Internally there is a performance board which holds to account all performance indicators, team projects and audit recommendations to ensure delivery of the corporate plan and performance framework. Quarterly performance is reported to our Overview and Scrutiny Committee and to Cabinet as part of the constitutional governance.

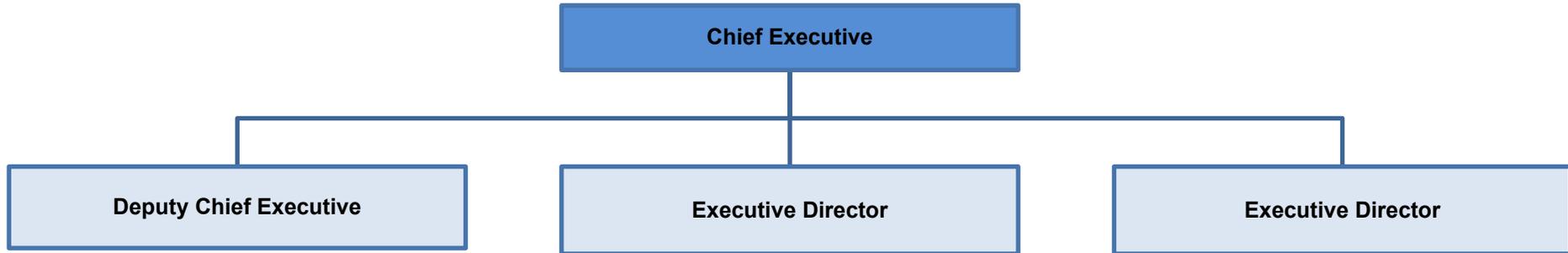
Annual Governance Statement

The annual governance statement (AGS) provides a review of the effectiveness of the Council's governance framework, internal control and risk management arrangements. This is published separately to this Statement of Accounts.

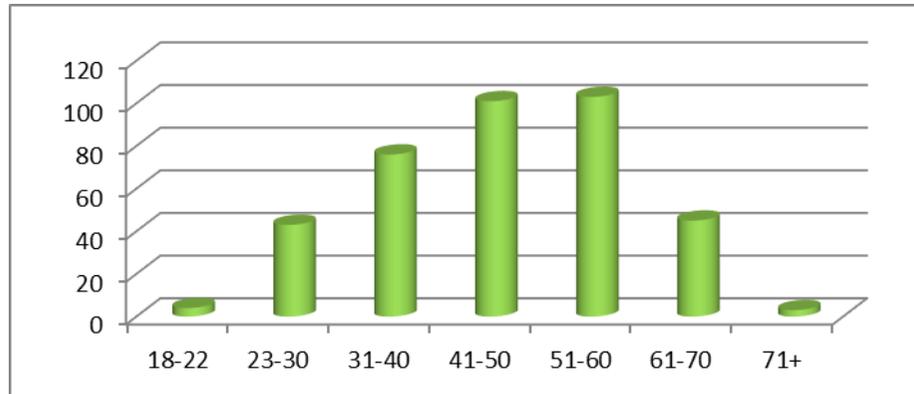
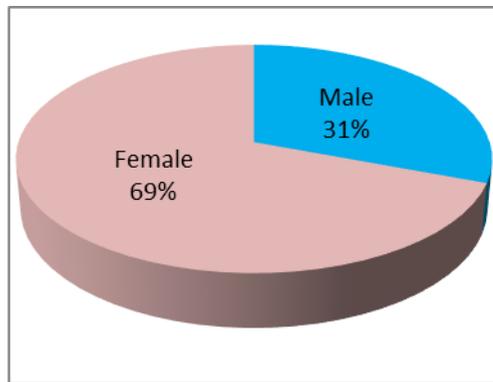
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Our People

The Council is headed by a Corporate Management Team (CMT). The Corporate Management Team consists of a Chief Executive, a Deputy Chief Executive and two Executive Directors, supported by seven Assistant Directors.



The Council employs 375 staff as at 31 March 2025. This includes 278 full time staff and 97 part time staff. Included in this number are 2 apprentices and 2 trainees. Details of the makeup and age range of the Council's staff are shown in the graphs below.



The Council is one of five partners in the Anglia Revenues Partnership (ARP) which provides Council Tax, Business Rates, Housing Benefits, Fraud and Enforcement services to all partners. Staff are employed by any of the five partners and all costs are recharged between partners based on caseload shares. The total budget for the partnership in 2024-25 is £11,513k of which the majority is staff costs. Overall, there are 285 staff employed by the Anglia Revenues Partnership.

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The Council strives for excellence in order to deliver services that local communities can be proud of. To make this happen, we need talented and ambitious people who inspire, empower and deliver change all around them. The Council has embraced the Government's agenda to modernise local government and our approach has been to lead change rather than follow it. We believe that best value can only be achieved by developing staff to their full potential and to do this, we provide them with the relevant knowledge, equipment and authority to carry out their duties and we are recognised as a Mindful Employer.

The Council prides itself in the delivery of high-quality training and development, it offers creative and unique training solutions through one-to-one coaching as well as a variety of tailor made courses to suit both individual and Council needs. During the course of an employee's employment, there may be opportunities to undertake professional and/or academic qualifications where this benefits the individual and the Council.

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Financial Performance

The Management Accounts below show the Council's actual financial performance for the year, compared to the budget and full details were due to be reported to Cabinet on 23 June 2025 and can be found on our website. Further information can be found in the Expenditure and Funding Analysis.

	2024-25 Budget £'000	2024-25 Actual £'000	2024-25 Variance £'000	2023-24 Actual £'000
Expenditure on Services				
Health & Housing	3,030	3,337	307	3,064
Economy & Growth	(333)	(440)	(106)	(100)
Finance	2,545	1,338	(1,207)	1,570
People & Technology	4,542	4,311	(230)	4,352
Contracts & Governance	6,461	6,955	493	4,488
Property & Infrastructure	(1,925)	(2,226)	(302)	(1,123)
Planning & Building Control	570	914	344	1,917
Housing Benefits	1,360	1,173	(186)	842
Efficiencies	(976)	(1,068)	(92)	(409)
Cost Of Services	15,274	14,295	(979)	14,601
Contributions (to) /from reserves	2,368	2,351	(17)	609
Total Cost of Services	17,642	16,646	(996)	15,210
Funding & Appropriations				
Appropriations	1,047	1,294	247	3,215
Government Grants	(7,954)	(7,836)	118	(7,476)
Council Tax	(5,485)	(5,485)	0	(5,179)
Retained NNDR	(5,750)	(5,681)	69	(5,606)
Total Funding	(18,142)	(17,708)	434	(15,046)
Contribution (to) /from General Fund	(500)	(1,062)	(562)	164

The 2023-24 figures above have been restated to reflect the new structure following the move of Planning & Building Control back in-house, to enable comparison with 2024-25

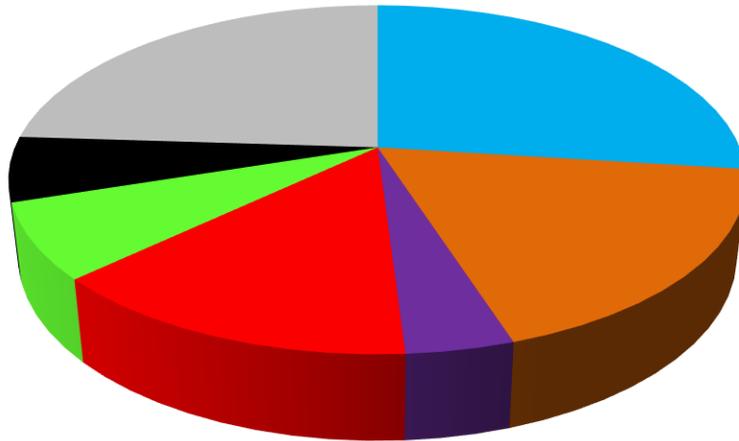
The Council set a balanced budget in February 2024, subject to successful delivery of planned efficiencies, with a planned contribution to the General Fund of £500k. The full year out-turn delivered below budget spend of £562k relating to service provision as shown in the table above. This has increased the General Fund balance to £3,562k, which is above the minimum adequate balance of £2.5m.

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Revenue expenditure and income and the services provided

The charts below show in broad terms where the money came from, how it was spent and the services provided.

Where the money came from



	£'000	%
Housing Benefit Grant	20,679	27
Gov't Grants	13,568	18
Interest receipts	2,648	4
Council Tax (incl parishes)	10,910	14
Bus Rates (net of levy & tariff)	5,681	7
Comm Property income	4,171	6
Fees, Charges & Misc	18,580	24
	76,237	100

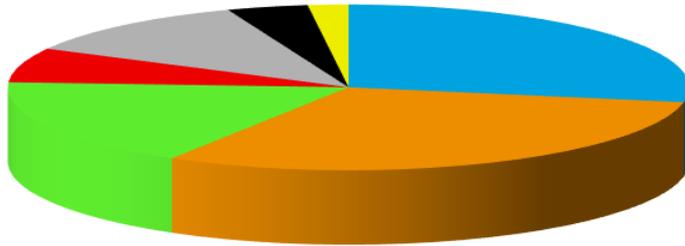
Council Tax is the income received from taxpayers through the Council Tax levied by the Council for Breckland and the parishes. The NNDR income is Breckland's share of the retained business rates income less the levy and tariffs paid.

Another source of income was interest earned on the Council's cash deposits. This interest is used to support the revenue budgets.

Fees, charges and miscellaneous includes all our other income streams, such as planning and building control fees (£2,023k), garden waste collections (£1,549k), recycling (£1,615k), income from partners for shared services (£1,788k), ARP enforcement income (£2,214k), housing benefit for our temporary accommodation properties (£2,106k), recharges to third parties (£1,376k) and other grants & contributions (£4,159k).

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How the money was spent



	£'000	%
Housing Benefits	21,887	29
Running Expenses	24,281	32
Employees	13,833	18
Precepts & Levies	5,513	7
Capital Financing	9,149	12
Cont'n to reserves	3,413	4
Other	(1,839)	(2)
	76,237	100

Housing benefits only includes costs relating to the actual benefits provided, it does not include any staffing or other related costs. These benefits are funded from Government grants as can be seen from the “*where the money came from*” graph.

Running expenses includes costs relating to:

- Premises – such as rents, rates, electricity, water and similar
- Transport – such as cars, fares and similar
- Supplies and services – such as equipment, telephones, hired services and similar
- Contract payments for services provided by external contractors (i.e. waste collection, leisure, etc)

Employees expenditure includes costs relating to:

- Staffing – such as salaries, pensions, additional staff, professional subscriptions and similar costs.

Capital financing includes costs relating to:

- Capital expenditure – such as depreciation and de-valuations of assets and similar costs.

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Other expenditure is the net effect of accounting adjustments required by statute, detailed in Note 5 to these accounts.

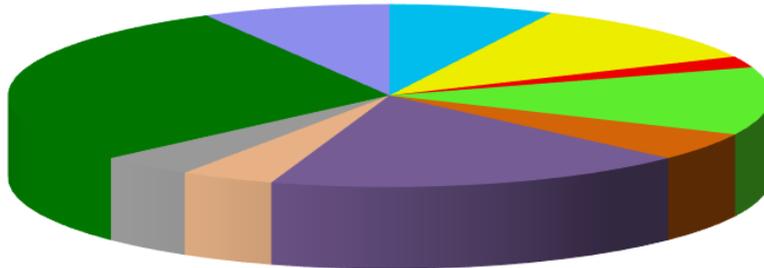
Transparency

The Government’s transparency agenda encourages local authorities to make public data openly available. Details of transparency items such as the Council’s spend on items over £500, contracts and pay and benefits for senior officers can be found on our website:

<http://www.breckland.gov.uk/article/4246/Transparency>

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And the services it provides



	£'000	%
Precepts & Levies	5,513	7
Health & Housing	8,773	11
Economy & Growth	1,772	2
Finance	8,835	12
People & Technology	4,132	5
Contracts & Governance	13,824	18
Property & Infrastructure	2,824	4
Planning & Building Control	2,843	4
Housing Benefits	21,887	29
Other	5,834	8
	76,237	100

The table below shows the types of services which are included within each service area shown in the graph above:

Health & Housing	Arts, Community Development, Community Safety, Community Transport, Dog Warden Service, Emergency Planning, Food Safety, Health & Safety, Gypsies & Travellers, Housing Enforcement, Housing Grants & Loans, Hostels, Homelessness & Advice, Council owned properties, Licensing, Pollution Control, Public Health, Voluntary Sector
Economy & Growth	Economic Development, Regeneration, Strategic Housing, Development Partnerships
Finance	Corporate Management, Financial services, Procurement, Internal & External Audit, Council Tax, Housing Benefits, NNDR, Fraud, ARP Enforcement
People & Technology	Customer Contact, Human Resources, Marketing & Communications, Pensions, Digital, ICT
Contracts & Governance	Grass Cutting, PFI & Leisure, Parks Woods & Open Spaces, Street Cleansing, Waste Collection, Committee Services, Elections
Property & Infrastructure	Commercial Property, Land Management, Property Management, Project Management, Corporate Improvement & Performance
Planning & Building Control	Building Control, Development Control, Enabling, Forward Planning, Historic Buildings, Land Charges, Planning Enforcement, Street Naming, Trees & Countryside

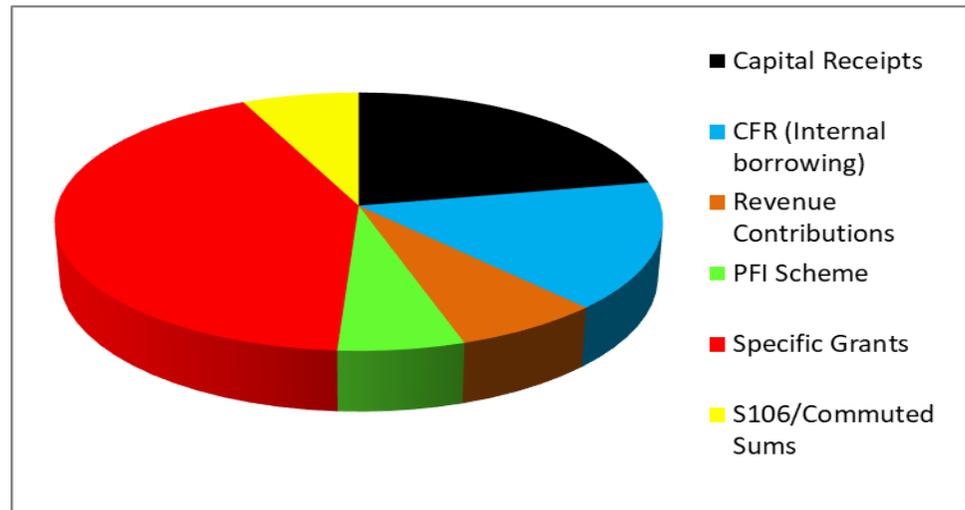
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Capital financial performance

The capital out-turn was due to be reported to Cabinet on 23 June 2025 and can be found on our website. It details the Council's £22,677k capital programme for 2024-25 of which £10,463k was spent, £4,044k was under spent and £8,170k budget moved into future years for spend on projects in progress or where the start date has moved into next year.

	2024-25 Budget £'000	Re-profile to 2025-26 £'000	2024-25 Out-turn £'000	2024-25 Variance £'000
Economy & Growth	2,015	(28)	1,858	(128)
Property & Infrastructure	6,380	(2,046)	4,187	(147)
Contracts & Governance	5,843	(4,429)	1,374	(41)
Health & Housing	2,539	(436)	1,974	(129)
People & Technology	634	(285)	276	(73)
Capital Loans	5,266	(946)	794	(3,526)
Total Capital Programme	22,677	(8,170)	10,463	(4,044)

During the year the Council lent £794k to Breckland Bridge Ltd to build new homes in the District and used grant funding of £1,264k and its own resources to invest £1,984k in properties to provide additional temporary accommodation and homes for Afghan and Ukrainian refugees. There was one large disposal of an investment property and also of a finance lease (Barnham Broom) during the year. This capital expenditure was funded from the following areas:



An analysis of non-current assets and funding of the capital expenditure is shown in notes 8, 9 and 26. Currently Breckland does not borrow externally to finance its capital programme, as it has sufficient cash balances to borrow internally, however borrowing will be undertaken in future if the business case for a project supports it. Available capital for future projects is limited unless it is relevant to use revenue funding, additional capital receipts are generated or the business case supports borrowing.

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Collection Fund financial performance

The balance on the Council Tax Collection Fund at 31 March 2025 showed a £1,288k surplus. This will be shared between Norfolk County Council, Norfolk Police and Crime Commissioner and Breckland Council in proportion with each authority's relative precept. This surplus has resulted mainly from higher property numbers compared to budget.

The balance on the NNDR Collection Fund at 31 March 2025 showed a £1,704k surplus. This will be shared between Central Government, Breckland Council and Norfolk County Council in proportion with each party's relative proportionate share. This surplus has resulted from an increase in the level of rates collected and transitional protection from central government to reflect the impact of new rateable values from 1 April 2023.

These balances were estimated and taken into account when setting the Council Tax for 2024-25 and changes since that time will be reflected in setting the Council Tax in 2026-27.

Reserves and Balances

Reserves and balances increased by £16,649k during the year. Major increases and (decreases) in reserves balances included:

	£'000
○ Pensions reserve	15,235
○ Deferred Capital Receipts Reserve	(5,388)
○ Other un-usable reserves	(2,199)
○ Usable reserves	9,001

The value shown for the pensions reserve is a further decrease in the deficit, resulting in a surplus. Further information on reserves can be found within the notes section (6, 17 & 18).

Pension Fund

The accounts and notes with relation to the pension fund have been prepared in accordance with International Accounting Standard (IAS) 19. There are key differences between this accounting valuation and the formal funding valuation (which is carried out every 3 years). The purpose of the funding valuation every 3 years is to assess the ongoing financial position of the fund and to determine the cash contribution rates at which the Council should contribute in the future, which has a real cash impact to the Council. The aim of the funding valuation is to ensure that the existing assets alongside future expected investment returns and contributions will be sufficient to meet future benefit payments from the fund.

The accounting valuation position has no cash impact to the Council. Under the accounting standards the purpose is to facilitate consistent comparison of pension positions between employers. The accounting calculations are carried out using a prescribed method and a number of the assumptions are also largely prescribed.

The Pension Fund asset shown in the Balance Sheet as at 31 March 2025 stands at £13,198k compared with a liability of £2,037k the previous year. This represents the net asset within the Norfolk Pension Fund. This amount is matched by a pension reserve also shown in the Balance Sheet and therefore has no impact on the Council's overall financial position as at 31 March 2025.

The IAS 19 Balance Sheet position for the Council has improved again in 2024-25, resulting in a move to a net asset position at 31 March 2025. Investment returns were lower than expected compared to last year's accounting assumptions which has led to a negative return on assets. Liabilities reduced significantly as last year as a result of a change in actuarial assumptions, in particular a sharp rise in the rate used to discount scheme liabilities compared to last year's

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assumption. This liability also includes the estimated impact of the Guaranteed Minimum Pension (GMP) indexation and the McCloud legal ruling. The actuary uses a set of demographic assumptions that are consistent with those used for the Norfolk Pension Fund. These are highlighted in note 7. Following the results of the triennial review in 2022, the Council's budget includes both a pension contribution percentage and also a lump sum payment each year which is forecast to bring the pension scheme into a funded position over a 20-year term.

Cash Flows

The table below shows the level of investments held by the Council which are used to fund day to day cash flow requirements, achieve a return on investments to help support the low levels of council tax, support the reserves expenditure and to fund capital expenditure. The table also shows the level of the PFI liability.

	2024-25	2023-24	Change
	£'000	£'000	£'000
Short Term Investments	20,938	20,283	655
Cash & Cash Equivalents	11,850	4,036	7,814
PFI Liability	(6,613)	(6,928)	283
Total	26,175	17,391	8,752

Capital spend will reduce the cash held, however the Council does not currently have a need to borrow externally over the short term, as it can borrow internally from its cash balances. The Council's overall Capital Financing Requirement (CFR) which details the Council's underlying need to borrow can be found at note 26.

Capital receipts from property sales increased the level of cash held at the end of March 2025.

There were no significant provisions, contingencies or write offs during the year, full details on provisions and contingencies can be found at note 15.

Note 32 provides information of the impact on these accounts where there are material or unusual items of income or expense.

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Achievements and Targets

Some of our project and delivery highlights for the year can be found in our latest residents' magazine <https://www.breckland.gov.uk/Your-Breckland>

Current Economic Climate, Outlook and Risk

Local authorities across the UK continue to experience significantly higher demand for services. The economic shocks as a result of the ongoing wars in Ukraine and the Middle East and labour shortages continue to result in higher inflationary rises to costs and contracts and utilities costs as well as leading to higher demand for our services, particularly in housing and revenues and benefits teams. Inflation has fallen from its peak, but it will take time for this to impact on our contract costs. A downturn in the construction sector has reduced our fee income for planning and building control.

The ongoing uncertainty in Central Government funding continues to be a significant risk to the Council's budgets. The impact of future changes expected from 2026-27 relating to the retained Business Rates and the Fair Funding reviews can only be estimated at present. This continues to add significant uncertainty for our budget setting in the medium term as funding levels past 2025-26 are not known.

Measures taken in previous years to reduce revenue costs meant that the Council started 2024-25 with a balanced budget with no impact on front line services, subject to successful delivery of the planned savings, despite the reduced level of Government grant. The Council experienced in-year pressures on income budgets in planning and building control and cost pressures in housing and waste. Delivery against the planned efficiencies was strong during the year and in-year mitigation measures to address budget pressures meant that the efficiency target was exceeded this year. Favourable weather and increased subscriptions meant that the garden waste collection service over-achieved against its income budget. The move to Universal Credit has reduced the level of bad debt for housing benefit claims. This all enabled the Council to deliver an under spend for the year so it could add to our General Fund balances to support the expected funding pressures from 2026-27.

The Council is in a strong financial position over the medium term, with robust plans for savings, capital spend and delivery of services as well as investment in our communities. The medium-term plan also removes reliance on New Homes Bonus, which is reduced to nil from 2026-27. We also face uncertainty from changes resulting from the Environment Act introducing mandatory household food waste collection from April 2026. This strong financial position means the Council is well placed to deal with any changes in funding levels resulting from the Funding review and Business Rates Retention or future unknowns with a measured and planned approach. Our Medium Term Financial Plan (MTFP) provides information on the Council's budget, transformation programme and reserves and can be found on our website at <https://www.breckland.gov.uk/article/3461/Strategies-Plans-and-Policies->

The government has asked some two-tier local government areas in England to submit proposals to move to a unitary system. The Council is working with other District Councils in Norfolk to propose a unitary model for Local Government Reorganisation within Norfolk and will be submitting a full business case in the autumn following public consultation.

The current level of reserves held by the Council is considered adequate to withstand current pressures and to invest in transformation projects, but it would not be financially sustainable to rely on these reserves to continue to fund the reduction in Central Government funding. Work continues to identify additional income, savings and efficiencies.

Note 31 to these accounts provides information of the impact on these accounts where there are material or unusual items of income or expense.

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Risk

The table below provides details of the current highest scoring strategic risks facing the Council along with an assessment of the likelihood and mitigations.

Risk	Description	Likelihood	Mitigation
Waste strategy	If the council is unable to comply with incoming changes under the national waste strategy due to lack of burdens funding and timeliness of decisions then there will be financial, reputational and service delivery impacts	5/5 = Almost Certain	Steering group in place and workstreams established. Continuing work with partners to address the consultation results. Potential new burdens funding. Discussions with suppliers regarding our needs. Looking at disposal sites.
Devolution and Local Government Reorganisation	The Council could be adversely impacted by either / or the process through which Devolution and Local Government Reorganisation is applied and the long-term impact of implementing Devolution and Local Government Reorganisation which could result in reductions in service and service standards for residents and businesses.	5/5 = Almost Certain	Continue to brief both staff and members on developments. Engage with both regional and national partners with regards to announcements and future approaches.
Rising temporary accommodation cost	If the cost of temporary accommodation continues to stay the same or rises further, then there will be financial and welfare impacts on Council staff and service users	5/5 = Almost Certain	Purchase & leasing of additional properties to use in place of nightly paid accommodation, support and resettlement officers in post to find long term solutions.
Emerging National Government Changes	If the council does not monitor national government changes, then it may not fully understand the implications of certain policies on organisational service delivery models and budget position.	4/5 = Likely	Senior management ensures an awareness around government policy changes. The council maintains a dedicated policy team to monitor national policy changes.
Increased demand for housing services	If the council is unable to deal with increased demand levels for housing, then there will be an impact on the Council's ability to house residents and on also staff wellbeing	4/5 = Likely	Rough sleepers' accommodation built, funding of citizen advice bureaus, weekly multi-agency early intervention meetings. A new service structure bringing together the housing and communities teams to focus on prevention.
Nutrient Neutrality	If the Council is unable to process planning applications due to the introduction of nutrient neutrality, then there will be an impact on housing and planning delivery within the district.	3/5 = Possible	District and political working groups, use of Government grants for consultancy and working with partners to establish ways forward. Membership of a joint venture company to undertake mitigation strategies.
Contract Management	If a contract is not managed effectively then the Council may fail to deliver a strategic outcome.	3/5 = Possible	A contract manager is identified for each contract. Regular contract management meetings are held. Changes to the contract are managed in accordance with change procedures.

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Risk	Description	Likelihood	Mitigation
Failure to deliver the local plan and is delivery plan	If the Council fails to deliver the Local Plan within the terms of the local development scheme then there is a risk to the Council's reputation	3/5 = Possible	Local plan review and action plan with a revised timescale to reflect the revised National Planning Policy Framework.
Medium-term financial plan not delivered	If the Council's medium-term financial plan and efficiency plan is not delivered, then it may not be able to produce a balanced budget	3/5 = Possible	Regular monitoring and reporting which allows early indication of cost pressures and time to re-allocate finite resources. Reliance on certain funding (such as New Homes Bonus) removed from the budgets. 'Buffer fund' to cushion impacts of major property tenants moving out/ceasing trading. Monitoring of tenants' business performance in larger units. Financial provision has been made to cover the risk of current appeals, collection rates and growth. Continued lobbying and keeping aware of government policy.
Failure to deliver the council's corporate plan and corporate objectives	If the council is unable to/fails to deliver its corporate plan then it may suffer from reputational, financial, contractual, legal and political damage	3/5 = Possible	A clear corporate plan. Off target actions reported to CMT for intervention action. Quarterly check-ins with service against corporate plan
Critical breach of ICT security	If the council does not ensure that its ICT security and associated plans and policies are up to date and robust then it places itself at increased risk of breaches including but not limited to ransomware and data exfiltration (which are becoming more common, with the public sector as with all other government systems and private companies). This risk includes GDPR breaches	4/5 = Likely	Through a suite of protection measures such as web filtering and antivirus software, there is a good level of protection from viruses. Disaster recovery is also well maintained. On access scanning of all files processed giving real-time protection. Daily full scans of all files held at rest on drives. Corporate firewall provides additional protection on all traffic entering or leaving Breckland Council network giving different AV engine scanning. External scanning of all emails entering the council network which uses 4 different AV engines to provide additional granular AV scanning. Digital off site backups we still utilise tapes which are taken off site and stored. These tapes are rotated on a weekly and monthly basis so there is a history of backups that can be used in the event of data recovery being required if the digital copies are corrupt. GDPR education and training continues.

NARRATIVE REPORT

The Council's Risk Management Framework can be found on the website. The Corporate Improvement and Performance Team regularly reviews updates on strategic and operational risks and takes any remedial actions as necessary (for example, escalation to the Corporate Management Team or Governance & Audit Committee). Quarterly updates on the strategic risk register are provided to both the Corporate Management Team and the Governance & Audit Committee. The Governance & Audit Committee is responsible for monitoring the arrangements in place for identification, monitoring and management of strategic risk. The Council is open to new opportunities, such as sharing services with other Councils, service improvements and cost reductions through digital, etc. All opportunities will be examined on their own merits and business cases completed if the opportunity proves worthy.

NARRATIVE REPORT

The Statement of Accounts

The Council's accounts for 2024-25 have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom. The purpose of the Statements of Accounts is to give interested parties clear information about the Council's finances.

This year there have been changes to the statement of accounts to reflect the introduction of the new leases accounting standard IFRS16, these are detailed in Note 24 to these accounts.

The accounts consist of the following statements: -

THE EXPENDITURE AND FUNDING ANALYSIS – the objective of this analysis is to demonstrate to council tax payers how the funding available to the council (i.e. government grants, council tax and business rates) for the year has been used in providing services in comparison with those resources consumed or earned by councils in accordance with generally accepted accounting practices. The Expenditure and Funding Analysis also shows how this expenditure is allocated for decision making purposes between the council's directorates. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

THE COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT - this statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with statutory requirements; this may be different from the accounting cost. The taxation position is shown both in the Expenditure and Funding Analysis and the Movement in Reserves Statement.

THE MOVEMENT IN RESERVES STATEMENT - this statement shows the movement from the start of the year to the end on the different reserves held by the Council, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other 'unusable' reserves. This statement shows how the movements in year of the council's reserves are broken down between gains and losses incurred in accordance with generally accepted accounting practices and the statutory adjustments required to return to the amounts chargeable to council tax for the year. The Net Increase/Decrease line shows the statutory General Fund Balance movements in the year following those adjustments.

THE BALANCE SHEET - which shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council. The net assets of the Council (assets less liabilities) are matched by the reserves held by the Council. Reserves are reported in two categories. The first category of reserves are usable reserves (i.e. those that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use). The second category of reserves are unusable reserves which are those that the Council is not able to use to provide services. This category includes reserves that hold unrealised gains and losses, where amounts would only become available if the assets are sold; and reserves which hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

THE CASH FLOW STATEMENT – which shows the changes in cash and cash equivalents of the Council during the reporting period. The statement shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income or from the recipients of services provided by the Council. Investing activities represent the extent to which cash outflows have been made for resources which

NARRATIVE REPORT

are intended to contribute to the Council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Council.

THE COLLECTION FUND - this account reflects the statutory requirement contained in Section 89 of the Local Government Finance Act 1988 (amended by Local Government Finance Act 1992 and the Local Government Finance Act 2012) for billing authorities to establish and maintain a separate fund for the collection and distribution of amounts due in relation to Council Tax and National Non-Domestic Rates.

Breckland collects council tax on behalf of Norfolk County Council, Norfolk Police and Crime Commissioner and towns and parishes, and redistributes the precepts to these authorities. The balance on the council tax element of the Collection Fund is shared proportionately between Norfolk County Council, Norfolk Police and Crime Commissioner and Breckland Council.

Breckland collects National Non-Domestic Rates on behalf of Central Government and Norfolk County Council and re-distributes the precepts to these authorities. The balance on the National Non-Domestic Rates element of the Collection Fund is shared proportionately between Central Government, Breckland Council and Norfolk County Council.

THE GROUP ACCOUNTS – show the accounts for the Council including its share of interest in subsidiaries, associates and joint ventures.

THE ANNUAL GOVERNANCE STATEMENT – sets out the Council's approach to corporate governance and how it manages its governance arrangements in accordance with the Code of Governance.

The accounts are supported by the notes to the financial statements. These notes include a summary of significant accounting policies, further detail relating to items in the main financial statements, assumptions made about the future and major estimations made.

This narrative report provides a brief explanation of the Council's overall financial position and some key messages and aims to assist the readers in the interpretation of the accounting statements.

The Code of Practice on Local Authority Accounting sets out a requirement to prepare group accounts where the authority has interests in subsidiaries, associates and/or joint ventures, subject to the consideration of materiality, in addition to their single entity financial statements. The Council has an interest in Breckland Bridge Ltd and this is consolidated into the Group Accounts as a Joint Venture and more information can be found in the Group Accounts and related party transactions notes.

Note 32 to these accounts provides information where there are material or unusual items of income or expense within this statement in 2024-25.

STATEMENT OF RESPONSIBILITIES FOR THE STATEMENTS OF ACCOUNTS

The Council's Responsibilities

The Council is required:

- to make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Council in 2024-25 that officer was the Assistant Director Finance.
- to manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- to approve the Statements of Accounts.

The Assistant Director Finance's Responsibilities

The Assistant Director Finance is responsible for the preparation of the Council's Statements of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code').

In preparing these Statements of Accounts, the Assistant Director Finance has:

- selected suitable accounting policies and then applied them consistently
- made judgements and estimates that were reasonable and prudent
- complied with the local authority Code

The Assistant Director Finance has also:

- kept proper accounting records, which were up to date
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

The Assistant Director Finance should sign and date the Statements of Accounts, stating that they provide a true and fair view of the financial position of the Council at the reporting date and of its income and expenditure for the year ended 31 March 2025. This certification can be found at page 25 and page 92.

The Chairman's declaration confirming that the Statement of Accounts have been approved by the Governance and Audit Committee can be found at page 98.

EXPENDITURE AND FUNDING ANALYSIS

Expenditure and Funding Analysis

	Net Expenditure Chargeable to the General Fund 2024-25	Adjustments Between Funding & Accounting Basis 2024-25	Net Expenditure in the CIES 2024-25	Net Expenditure Chargeable to the General Fund 2023-24 Restated	Adjustments Between Funding & Accounting Basis 2023-24 Restated	Net Expenditure in the CIES 2023-24 Restated	Note
	£'000	£'000	£'000	£'000	£'000	£'000	
Cost of Services							
Health & Housing	3,140	372	3,512	3,064	(96)	2,968	
Economy & Growth	(416)	(110)	(526)	(100)	81	(19)	
Finance	1,064	1,650	2,714	1,019	1,404	2,423	
People & Technology	4,138	(146)	3,992	4,352	(225)	4,127	
Contracts & Governance	6,507	1,214	7,721	4,630	1,273	5,903	
Property & Infrastructure	(2,330)	3,906	1,576	(1,123)	2,885	1,762	
Planning & Building Control	914	(94)	820	1,917	(5)	1,912	
Housing Benefit	1,173	35	1,208	842	122	964	
Net Cost of Services	14,190	6,827	21,017	14,601	5,439	20,040	
Other Income & Expenditure	(17,858)	(5,588)	(23,446)	(15,046)	(10,227)	(25,273)	
(Surplus)/Deficit on Provision of Services	(3,668)	1,239	(2,429)	(445)	(4,788)	(5,233)	2,3,4

Opening General Fund & Earmarked Reserves Balance @ 31.03.24	19,452
Adjust for Surplus/Deficit on Provision of Services	3,668
Closing General Fund & Earmarked Reserves Balance @ 31.03.25	23,120

The 2023-24 figures above have been restated to reflect the new structure following the move of Planning & Building Control back in-house, to enable comparison with 2024-25

The Expenditure and Funding Analysis is a note to the Financial Statements, however, it is positioned here as it provides a link from the figures reported in the Financial Performance Report at Cabinet to the Comprehensive Income and Expenditure Statement (CIES).

Note 32 provides information of the impact on these accounts where there are material or unusual items of income or expense

COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

Comprehensive Income and Expenditure Statement

	Gross Expenditure 2024-25 £'000	Gross Income 2024-25 £'000	Net Expenditure 2024-25 £'000	Gross Expenditure 2023-24 Restated £'000	Gross Income 2023-24 Restated £'000	Net Expenditure 2023-24 Restated £'000	Note
Expenditure on Services							
Health & Housing	8,909	(5,399)	3,510	7,632	(4,665)	2,967	
Economy & Growth	1,772	(2,298)	(526)	1,498	(1,516)	(18)	
Finance	8,835	(6,121)	2,714	8,139	(5,715)	2,424	
People & Technology	4,132	(140)	3,992	4,297	(170)	4,127	
Contracts & Governance	13,668	(5,946)	7,722	12,814	(6,915)	5,899	
Property & Infrastructure	2,824	(1,248)	1,576	2,852	(1,088)	1,764	
Planning & Building Control	2,843	(2,023)	820	3,575	(1,663)	1,912	
Housing Benefit	21,888	(20,679)	1,209	21,834	(20,869)	965	
Cost of Services	64,871	(43,854)	21,017	62,641	(42,601)	20,040	EFA
Other operating expenditure							
Parish Council Precepts and Drainage Board Levies	5,513	-	5,513	5,060	-	5,060	
(Gain)/Loss on disposal of non-current assets	-	(362)	(362)	64	-	64	
Financing and investment income and expenditure							
Interest receivable & payable & similar income & expenditure	531	(2,648)	(2,117)	535	(2,020)	(1,485)	
Re-measurement of the net defined benefit liability/asset	4,918	(4,854)	64	4,804	(4,335)	469	
(Surplus)/Deficit on trading undertakings	3,361	(4,171)	(810)	(883)	(3,039)	(3,922)	
(Gain)/Loss on disposal of investment properties	-	-	-	-	(177)	(177)	
Other	304	(301)	3	-	(65)	(65)	
Taxation and non-specific grant income and expenditure							
Council Tax income (including collection fund)	-	(10,910)	(10,910)	-	(10,156)	(10,156)	
NDR income & expenditure (including collection fund)	11,343	(17,024)	(5,681)	11,361	(16,967)	(5,606)	
Revenue Support Grant	-	(812)	(812)	-	(750)	(750)	
Other non-ring-fenced Government grants	-	(7,023)	(7,023)	-	(6,726)	(6,726)	
Capital Grants and Contributions	-	(1,311)	(1,311)	-	(1,808)	(1,808)	
Donated Assets	-	-	-	-	(171)	(171)	
(Surplus)/Deficit on Provision of Services	90,841	(93,270)	(2,429)	83,582	(88,815)	(5,233)	
(Surplus)/Deficit on revaluation of PPE assets			(1,218)			(1,119)	
Actuarial (gains)/losses on pension assets/liabilities			7,481			(7,808)	7
Other Comprehensive (Income) and Expenditure			6,263			(8,927)	
Total Comprehensive (Income) and Expenditure			3,834			(14,160)	

MOVEMENT IN RESERVES STATEMENT

Movement in Reserves Statement

	General Fund Balance £'000	Ear- marked GF Reserves £'000	Capital Receipts Reserve £'000	Capital Grants Un- applied £'000	Total Usable Reserves £'000	Un- usable Reserves £'000	Total Reserves £'000	Notes
Balance as at 1 April 2023	2,664	16,343	-	1,422	20,429	72,331	92,760	
<u>Movement in Reserves during 2023-24</u>								
Total Comprehensive Income & Expenditure	5,233	-	-	-	5,233	8,927	14,160	
Adjustments from income & expenditure charged under the accounting basis to funding basis	(4,788)	-	-	(344)	(5,132)	5,132	-	
Transfers to/from Earmarked Reserves	(609)	609	-	-	-	-	-	
Increase/(decrease) for year	(164)	609	-	(344)	101	14,059	14,160	
Balance as at 31 March 2024	2,500	16,952	-	1,078	20,530	86,390	106,920	
Balance as at 1 April 2024	2,500	16,952	-	1,078	20,530	86,390	106,920	
<u>Movement in Reserves during 2024-25</u>								
Total Comprehensive Income & Expenditure	2,429	-	-	-	2,429	(6,263)	(3,834)	
Adjustments from income & expenditure charged under the accounting basis to funding basis	1,238	-	5,783	(72)	6,949	(6,949)	-	5
Transfers to/from Earmarked Reserves	(2,606)	2,606	-	-	-	-	-	6
Increase/(decrease) for year	1,061	2,606	5,783	(72)	9,378	(13,212)	(3,834)	
Balance as at 31 March 2025	3,561	19,558	5,783	1,006	29,908	73,178	103,086	

Note 32 provides information of the impact on these accounts where there are material or unusual items.

BALANCE SHEET

Balance Sheet

	31 March 2025		31 March 2024		Notes
	£'000	£'000	£'000	£'000	
Non Current Assets					
Property Plant and Equipment	50,836		48,502		8
Heritage Assets	147		433		-
Investment Property	32,764		33,768		9
Intangible Assets	284		103		-
Total Non Current Assets		84,031		82,806	
Net Pensions Asset		-		-	7
Long term debtors		6,698		11,889	11
Total long-term assets		90,729		94,695	
Current Assets					
Short-term investments	20,938		20,283		12
Short-term debtors	13,714		12,855		13
Cash and cash equivalents	11,850		4,036		14
Investment Property Held for Sale	-		1,876		9
Assets Held for Sale	329		18		10
Total Current Assets		46,831		39,068	
Total Assets		137,560		133,763	
Current Liabilities					
Short-term creditors	(14,037)		(14,174)		15
Provisions	(1,909)		(1,641)		16
Total Current Liabilities		(15,946)		(15,815)	
Total Assets less Current Liabilities		121,614		117,948	
Long Term Liabilities					
PFI Lease Liability > 1 year	(6,282)		(6,613)		25
IFRS16 Lease Liability > 1 year	(268)		-		24
Pensions Liability	(8,140)		(2,037)		7
Capital grants receipts in advance	(3,838)		(2,378)		17
Total Long-term Liabilities		(18,528)		(11,028)	
Net Assets		103,086		106,920	
Financed By:-					
Usable reserves		(29,908)		(20,530)	18
Un-usable reserves		(73,178)		(86,390)	19
Total Net Worth		(103,086)		(106,920)	

BALANCE SHEET

I certify that the statements of accounts on pages 21 to 98 present a true and fair view of the financial position of Breckland Council as at 31 March 2025 and its income and expenditure for the year then ended.

Assistant Director Finance:

A Chubboc k

Date: 17 February 2026

CASH FLOW STATEMENT

Cash Flow Statement

	2024-25		2023-24	
	£'000	£'000	£'000	£'000
Net (surplus) or deficit on the provision of services	(2,429)		(5,233)	
Adjust net surplus or deficit on the provision of services for non-cash movements				
Depreciation and amortisation	(2,196)		(1,818)	
Impairments and valuations	(909)		(953)	
(Increase)/Decrease in creditors	(869)		2,501	
Increase/(Decrease) in debtors (including interest debtors)	4,954		1,364	
Pension liability	1,378		823	
Carrying amount of non-current assets sold	(7,571)		(1,049)	
Other	(2,727)		1,466	
Adjust for items included in the net surplus or deficit on the provision of services that are investing and financing activities				
Capital grants credited to the surplus/deficit on the provision of service	4,851		3,837	
Proceeds from the sale of non-current assets	2,727		996	
Net Cash Flows from Operating Activities		(2,791)		1,934
Investing Activities				
Purchase of PPE, Investment property and intangible assets		5,449		6,039
Net Purchases/(Proceeds) of short and long term investments		529		589
Proceeds from the sale of PPE, Investment property and intangible assets		(3,393)		(1,237)
Other receipts and payments for investing activities		(5,672)		(5,017)
Financing Activities				
Cash payments for the reduction of liabilities relating to PFI contracts		468		299
Other receipts/payments for financing activities		(2,404)		(335)
Net (Increase)/Decrease in Cash and Cash Equivalents		(7,814)		2,272
Cash and cash equivalents at the beginning of the reporting period		4,036		6,308
Cash and cash equivalents at the end of the reporting period		11,850		4,036

The 'Purchase of short and long term investments line' has been consolidated with the 'Proceeds from short and long term investments line' to show the net movement on short and long term investments for both years.

The cash flows from operating activities includes interest received of £2,648k in 2024-25 (£2,020k in 2023-24) and interest paid of £531k in 2024-25 (£535k in 2023-24).

NOTES TO THE CORE FINANCIAL STATEMENTS

Note 1 – Accounting Policies

General Principles

The Statement of Accounts summarises the Council's transactions for the 2024-25 financial year and its position at the year end of 31 March 2025. The Council is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015, which those Regulations require to be prepared in accordance with proper accounting practices. These practices under Section 21 of the 2003 Act primarily comprise the Chartered Institute of Public Finance and Accountancy (CIPFA) Code of Practice on Local Authority Accounting in the United Kingdom 2024-25, supported by International Financial Reporting Standards (IFRS). The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from contracts with service recipients, whether for services or the provision of goods is recognised when (or as) the goods or services are transferred to the service recipient in accordance with the performance obligations in the contract.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Interest payable on borrowings and receivable on investments is accounted for respectively as expenditure or income on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where income or expenditure has been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where it is doubtful that debts will be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are investments that are instant access and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Balance Sheet and Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Council's cash management.

Charges to Revenue for Non-Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding non-current assets during the year:

- Depreciation attributable to the assets used by the relevant service; and
- Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off; and
- Amortisation of intangible assets attributable to the service.

NOTES TO THE CORE FINANCIAL STATEMENTS

The Council is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisation. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement. The Council has an underlying borrowing requirement, but has not yet needed to borrow externally. There is an amount implicit in the PFI repayment relating to Minimum Revenue Provision (MRP). Depreciation, revaluation, impairment losses and amortisation are therefore replaced by an adjusting transaction between the Capital Adjustment Account and the Movement in Reserves Statement which reverses out the amount charged so that there is no impact on the level of council tax.

Collection Fund

This account is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers and distribution of council tax and non-domestic rates (NNDR) to major preceptors, local authorities and the Government.

An allowance for the impairment of debt is calculated for the Collection Fund using the following bases:

- Council Tax – An un-collectable percentage is applied to the debt outstanding for each year based on the age of that debt.
- NNDR – An un-collectable percentage is applied to the debt outstanding based on the age of that debt.

An allowance for impairment from NNDR appeals from the 2017 valuation list is calculated by taking the outstanding appeals at the Valuation Office (VO), categorising these by the rating list descriptions and applying an estimate to the likely success of each outstanding appeal using historical statistics of appeals settled in each category. For NNDR appeals lodged relating to the 2023 valuation list the same process is used as under the 2017 list. Furthermore, a review on high-risk properties such as high rateable value, large infrastructure, change to charities, etc is undertaken and an estimate made for appeals on these properties if required.

The council tax and NNDR income included in the Comprehensive Income & Expenditure Statement is the council's share of accrued income for the year. However, regulations determine the amount of council tax and NNDR that must be included in the Council's General Fund. Therefore, the difference between the income included in the Comprehensive Income & Expenditure Statement and the amount required by regulation to be credited to the General Fund is taken to the Collection Fund Adjustment Account and included as a reconciling item in the Movement in Reserves Statement. The Balance Sheet includes the Council's share of the year end balances in respect of council tax and NNDR relating to arrears, impairment allowance for doubtful debts, overpayments and prepayments and appeals.

Employee Benefits

Benefits Payable During Employment

Short-term employee benefits, such as salaries and paid annual leave for current employees, are those due to be settled wholly within 12 months of the year-end. They are recognised as an expense for services in the year in which employees render services to the Council and charged on an accrual basis to the relevant service line of the comprehensive Income and Expenditure Statement.

Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Council to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy in exchange for those benefits and are charged on an accruals basis to the appropriate service segment at the earlier of when the Council can no longer withdraw the offer of those benefits or when the Council recognises costs for a restructuring.

NOTES TO THE CORE FINANCIAL STATEMENTS

Post-Employment Benefits

Employees of the Council are members of the Local Government Pension Scheme (LGPS), administered by Norfolk County Council, which provides defined benefits to members (retirement lump sums and pensions), earned as employees work for the Council. It is accounted for as a defined benefits scheme:

- The liabilities of the pension scheme attributable to the Council are included in the Balance Sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc and projections of projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate based on the indicative rate of return on high quality corporate bonds.
- The assets of the Norfolk County Council pension fund attributable to the Council are included in the Balance Sheet at their bid value.
- The change in the net pensions liability is analysed into the following components:
 - Service cost comprising:
 - Current Service Cost – the increase in liabilities as a result of years of service earned this year – allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked.
 - Past Service Cost - the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years – debited to the Surplus or Deficit on Provision of Services in the Comprehensive Income and Expenditure Statement.
 - Net Interest on the net defined liability, i.e. Net interest expense for the Council – the change during the period in the net defined liability that arises from the passage of time charged to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement – this is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined liability at the beginning of the period – taking into account any changes in the net defined benefit liability during the period as a result of contribution and benefit payments.
 - Re-measurements comprising:
 - Return on Plan Assets – excluding amounts included in net interest on the net defined liability – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
 - Actuarial Gains and Losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
 - Contributions paid to the Pension Fund – cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Council to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end. The balance that arises on the Pensions Reserve thereby measures the impact on the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

NOTES TO THE CORE FINANCIAL STATEMENTS

Events after the Balance Sheet Date

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts are authorised for issue. Two types of event can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period – the Statement of Accounts is adjusted to reflect such events
- Those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

Fair Value Measurement

The Council measures some of its non-financial assets, such as surplus assets and investment properties, at fair value at each reporting date. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- In the principal market for the asset or liability, or
- In the absence of a principal market, in the most advantageous market for the asset or liability.

The Council measures the fair value of an asset using the assumptions that market participants would use when pricing the asset, assuming that market participants act in their economic best interest.

When measuring fair value of a non-financial asset, the Council takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use. The Council uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs. Inputs to the valuation techniques in respect of assets for which fair value is measured or disclosed in the Council's financial statements are categorised within the fair value hierarchy as follows:

- Level 1 – quoted prices in active markets for identical assets that the Council can access at the measurement date
- Level 2 – inputs other than quoted prices included within level 1 that are observable for the asset, either directly or indirectly
- Level 3 – unobservable inputs for the asset.

Financial Instruments

Financial Liabilities

The policy for any financial liabilities the Council holds which are classed as leases or PFI are detailed within the policy for that classification.

Financial Assets

Financial assets are classified based on a classification and measurement approach that reflects the business model for holding the financial assets and their cash flow characteristics. The Council holds financial assets measured at:

- Amortised cost

The Council's business model is to hold investments to collect contractual cash flows. Financial assets are therefore classified as amortised cost.

NOTES TO THE CORE FINANCIAL STATEMENTS

Financial assets measured at amortised cost are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and subsequently measured at their amortised cost. Annual credits for interest receivable are made to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, based on the carrying amount of the investment/asset multiplied by the effective rate of interest for the instrument.

Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Council when there is reasonable assurance that;

- the Council will comply with the conditions attached to the payments and
- the grants or contributions will be received.

Amounts recognised as due to the Council are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (for attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (for non-ringfenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Account. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied Account are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

Certain grants are general grants allocated by Central Government directly to local authorities as revenue funding, these are non-ringfenced and are credited to Taxation and Non-Specific Grant Income in the Comprehensive Income and Expenditure Statement. Details of these grants can be found in note 17 *Grant Income*.

Interest in Companies and Other Entities

The Anglia Revenues Partnership Joint Committee - This involves a group of authorities coming together to fulfil a joint purpose, but it does not constitute a legal entity in its own right. It is accounted for in the respective authorities Statements of Accounts as a shared service. This requires the authority's share of partnership transactions (expenditure and income and balances if applicable) to be included within the relevant lines within the authority's accounts.

Breckland Bridge Ltd – This is the Local Asset Backed Vehicle (LABV) company set up between the Council and The Land Group Ltd. The company has been set up to accelerate long term regeneration and economic growth through projects in the Council area with a view to securing the economic, social, and

NOTES TO THE CORE FINANCIAL STATEMENTS

environmental well-being of the Council area whilst generating a financial return. This company is classified as a Joint Venture in the Councils accounts and group accounts are prepared on this basis. Please refer to the group accounts section of this document.

The Related Party Transactions note give details on these entities.

Investment Property

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, being the price that would be received to sell such an asset in an orderly transaction between market participants at the measurement date. As a non-financial asset, investment properties are measured at highest and best use. Properties are not depreciated but are revalued annually according to market conditions at the year-end. Valuations are in accordance with the professional standards of the Royal Institution of Chartered Surveyors: RICS Valuation – Global Standards. Gains and losses on revaluation and on disposal are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

Rentals received in relation to investment properties are credited to the 'Surplus/Deficit on trading undertakings not included in Cost of Services' line and result in a gain for the General Fund Balance. However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any disposal proceeds greater than £10,000) the Capital Receipts Reserve.

Where part of an investment property is replaced (i.e. subsequent capital expenditure), the carrying amounts of the parts replaced are de-recognised (where material) and the cost of replacement is recognised in the carrying value of the property.

Leases

The Council as Lessee

The authority classifies contracts as leases based on their substance. Contracts and parts of contracts, including those described as contracts for services, are analysed to determine whether they convey the right to control the use of an identified asset, through rights both to obtain substantially all the economic benefits or service potential from that asset and to direct its use. The Code expands the scope of IFRS 16 Leases to include arrangements with nil consideration, peppercorn or nominal payments.

A right of use asset and corresponding lease liability are recognised at commencement of the lease.

The lease liability is measured at the present value of the lease payments, discounted at the rate implicit in the lease, or if that cannot be readily determined, at the lessee's incremental borrowing rate specific to the term and start date of the lease. Lease payments include: fixed payments; variable lease payments dependent on an index or rate, initially measured using the index or rate at commencement; the exercise price under a purchase option if the Council is

NOTES TO THE CORE FINANCIAL STATEMENTS

reasonably certain to exercise; penalties for early termination if the lease term reflects the Council exercising a break option; and payments in an optional renewal period if the Council is reasonably certain to exercise an extension option or not exercise a break option.

The lease liability is subsequently measured at amortised cost using the effective interest rate method. It is remeasured, with a corresponding adjustment to the right of use asset, when there is a change in future lease payments resulting from a rent review, change in an index or rate such as inflation, or change in the Council's assessment of whether it is reasonably certain to exercise a purchase, extension or break option.

The right of use asset is initially measured at cost, comprising: the initial lease liability; any lease payments already made less any lease incentives received; initial direct costs; and any dilapidation or restoration costs. The right of use asset is subsequently depreciated on a straight-line basis over the shorter of the lease term or the useful life of the underlying asset. The right of use asset is tested for impairment if there are any indicators of impairment.

Leases of low value assets (value when new less than £10,000) and short-term leases of 12 months or less are expensed to the Comprehensive Income and Expenditure Statement, as are variable payments dependent on performance or usage, 'out of contract' payments and non-lease service components.

The Council as Lessor

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases. Where a lease covers both land and buildings, the land and buildings elements are usually considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

Operating Leases – Where the Council grants an operating lease over a property, the asset is retained in the Balance Sheet. Rental income is credited to the relevant line in the Comprehensive Income and Expenditure Statement (i.e. Surplus/Deficit on trading undertakings). Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a rent-free period).

Finance leases – Where the Council grants a finance lease over a property, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the Council's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal), matched by a lease (long term debtor) asset in the Balance Sheet. Expected residual values of finance leases are reviewed every 5 years.

Lease rentals receivable are apportioned between:

- A charge for the acquisition of the interest in the asset - applied to write down the lease debtor (together with any premiums received); and
- Finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

NOTES TO THE CORE FINANCIAL STATEMENTS

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund Balance and is required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written-off value of disposals is not a charge against Council Tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

Overheads and Support Services

The costs of overheads and support services are charged to service segments in accordance with the council's arrangements for accountability and financial performance.

Private Finance Initiative (PFI)

PFI contracts are agreements to receive services, where the responsibility for making available the non-current assets needed to provide the service passes to the PFI contractor. Breckland entered into a 33.5 year PFI contract for the provision of leisure management and facilities in December 2005. Changes to the 2009 Statement of Recommended Practice resulted in the council re-examining its accounting treatment in the context of the International Financial Reporting Standards, and in particular under the interpretations from the International Financial Reporting Interpretations Committee and determining that the arrangement should be accounted for as a service concession arrangement within the scope of IFRIC 12.

The annual unitary payment is split between lease payments, service & revenue expenditure and asset lifecycle costs. The allocation of this unitary payment is estimated based on the terms of the payment mechanism in the PFI contract. Therefore, the annual unitary charge for each facility is allocated 50% to the lease payment and the remaining 50% to cover service & revenue costs and asset lifecycle costs. The amounts are allocated between the two sites based on information in the operators' model giving a split of 55% Thetford and 45% Dereham. A mark up of 2% has been applied in order to estimate the fair value of the real maintenance and lifecycle services. This mark-up has been calculated as the difference between the total real costs (as per the operator model) and 50% of the unitary charge (in real terms).

Property used under the PFI contract is recognised as an asset on the Balance Sheet, with a related liability also recognised. The fair value of the PFI assets at completion of construction was determined in reference to the construction costs disclosed in the operators' financial model. The existing buildings at the Thetford site have been included at their net book value at the relevant date. Where the property is enhanced by the PFI operator, the fair value of the enhancement is recognised in the Balance Sheet of the Council. A day 1 revaluation gain has been recorded in relation to the District Valuer (DV) valuation carried out at 1 April 2007. Assets have been split between the Thetford and Dereham sites with the split of construction costs between the two centres being based on the assumption applied for unitary payments (55% Thetford and 45% Dereham). The assets are depreciated on a straight-line basis over the useful life of the asset as estimated by the valuer.

NOTES TO THE CORE FINANCIAL STATEMENTS

Capital lifecycle costs are treated as a prepayment amount (allocated on a straight-line basis over the contract term). When the capital improvement works are undertaken by the contractor (based on their financial model) the relevant amount of the capital expenditure will then be reclassified from prepayments to non-current assets. Assets are re-valued every 3 years as part of the Council's rolling programme of valuations and the non-current asset values are updated as necessary (in line with the Property, Plant and Equipment Policy).

The impact of IFRS16 on the PFI contract is assessed annually and changes are made if they are material to the accounts as a whole.

Property, Plant and Equipment (PPE)

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as property, plant and equipment.

Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment (PPE) is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Council and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

A de-minimis level of £20,000 has been adopted for the inclusion of non-current assets in all categories (including vehicles) with the exception of equipment which has a de-minimis level of £10,000 and grant funding received which has no de-minimis.

Measurement

Assets are initially measured at cost, comprising; the purchase price, any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management and (if applicable) the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

Assets are then carried in the Balance Sheet using the following measurement bases:

- Council Offices – current value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV)
- Infrastructure, community assets and assets under construction – depreciated historical cost
- Heritage Assets – current value, applying depreciated replacement cost (DRC)
- Surplus Assets – fair value, estimated at highest and best use from a market participant's perspective
- All Other Assets – current value, determined either as the amount that would be paid for the asset in its existing use (existing use value – EUV) or by applying the depreciated replacement cost (DRC) method, depending on the nature of the asset.

Assets included in the Balance Sheet at current value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their current value at the year-end, but as a minimum every five years. In practice assets are valued within a five-year rolling programme but due to the grouping of classes of assets they are usually valued every three years. Valuations are in accordance with the professional standards of the Royal Institution of Chartered Surveyors: RICS Valuation – Global Standards.

NOTES TO THE CORE FINANCIAL STATEMENTS

Increases in valuation are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a valuation loss previously charged to a service.

Where decreases in value are identified, they are accounted for by:

- Where there is a balance of revaluation gains for an asset in the revaluation reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains).
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

Impairment

Assets are assessed each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- Where there is a balance of revaluation gains for an asset in the revaluation reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains).
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. Depreciation commences in the year following acquisition of the asset. Depreciation commences in the year following acquisition of the asset (with the exception of Right of Use assets which are depreciated from the date that they are recognised on the balance sheet). An exception is made for assets without a determinable finite useful life (i.e. freehold land) and assets that are not yet available for use (i.e. assets under construction).

Depreciation is calculated on the following bases:

- Buildings – straight line allocation over the useful life of the property as estimated by the valuer (ranges from 10 to 99 years)
- Car Parks – straight line allocation over the useful life of the property as estimated by the valuer (ranges from 5 to 28 years)
- Infrastructure – straight line allocation over the useful life of the property as estimated by the valuer (ranges from 18 to 25 years)
- Vehicles, plant, furniture and equipment – straight line method using internally assessed useful economic lives (ranges from 3 to 10 years)

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation which would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

NOTES TO THE CORE FINANCIAL STATEMENTS

Componentisation

Where an item of PPE asset has major components, whose cost is significant in relation to the total cost of the asset and whose useful life differs, the components are depreciated separately, unless the componentisation makes no material difference to the overall depreciation charge. The following de-minimis levels have been set for componentisation of an asset (as the values are not considered significant in relation to componentisation):

- Assets with a total cost of £100,000 or less will not be subject to componentisation
- Any components with a cost of 10% or less of the total cost of the asset will not be componentised separately

Componentisation is considered for new valuations, enhancement expenditure and acquisition expenditure carried out on or after 1 April 2010. Where a component is replaced or restored (i.e. enhancement expenditure) the carrying amount of the old component shall be de-recognised before reflecting the enhancement.

The Council recognises the following levels of components:

- Substructure
- Superstructure
- Internal services
- External works

Componentisation is not applicable to land as land is non-depreciable and is considered to have an infinite life.

Disposals and Non-Current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previous losses recognised in the Surplus or Deficit in the Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale; adjusted for depreciation or revaluations that would have been recognised had they not been classified as Assets Held for Sale, and their recoverable amount at the date of the decision not to sell.

When an asset is disposed of or de-commissioned, the carrying amount of the asset in the Balance Sheet (whether PPE or Assets Held for Sale) is written off to Other Operating Expenditure in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Any receipts from the disposal are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for disposal in excess of £10,000 are categorised as capital receipts, receipts at or below this amount are classed as revenue income. The written-off value of disposals is not a charge against Council Tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund balance in the Movement in Reserves Statement.

Depreciation, impairment losses and revaluations are not permitted to have an impact on the General Fund Balance, they are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account.

NOTES TO THE CORE FINANCIAL STATEMENTS

Provisions and Contingent Assets/Liabilities

Provisions are made where an event has taken place that gives the Council an obligation that will probably require settlement by a transfer of economic benefits or service potential and a reliable estimate can be made of the amount of the obligation, but where the timing of the transfer is uncertain.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Council becomes aware of the obligation, based on the best estimate at the Balance Sheet date of the likely settlement. When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a settlement is required (or a lower settlement than estimated is made) the provision is reversed and credited back to the relevant service.

In the event that a possible liability (or asset) arises which may require settlement by a transfer of economic benefits, but the timing and amount of the transfer is uncertain and the obligation will only be confirmed by occurrence or otherwise of a future event, then this will not be recognised in the Balance Sheet, but will be shown in a note to the accounts as a contingent asset or liability.

Reserves

The Council sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in the year and is therefore included in the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments and retirement and employee benefits and do not represent usable resources for the Council.

Revenue Expenditure Funded from Capital under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Council has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement of Reserves Statement from the General Fund balance to the Capital Adjustment Account then reverses out the amounts charged so there is no impact on the level of Council Tax.

NOTES TO THE CORE FINANCIAL STATEMENTS

Note 2 – Note to the Expenditure and Funding Analysis

	Adjust- ments for Capital Purposes 2024-25 £'000	Net change for the Pensions Adjust- ment 2024-25 £'000	Other Differen- ces 2024-25 £'000	Total Adjust- ments 2024-25 £'000	Adjust- ments for Capital Purposes 2023-24 Restated £'000	Net change for the Pensions Adjust- ment 2023-24 Restated £'000	Other Differen- ces 2023-24 Restated £'000	Total Adjust- ments 2023-24 Restated £'000
Health & Housing	673	(345)	44	372	293	(349)	(40)	(96)
Economy & Growth	(29)	(87)	6	(110)	159	(72)	(6)	81
Finance	295	(426)	1,781	1,650	566	(446)	1,284	1,404
People & Technology	96	(274)	31	(147)	78	(267)	(36)	(225)
Contracts & Governance	1,284	(80)	10	1,214	1,358	(75)	(9)	1,274
Property & Infrastructure	3,167	(79)	818	3,906	(946)	(77)	3,908	2,885
Planning & Building Control	-	(151)	57	(94)	-	(7)	1	(6)
Housing Benefit	-	-	35	35	-	-	122	122
Net Cost of Services	5,486	(1,442)	2,782	6,826	1,508	(1,293)	5,224	5,439
Other Income & Expenditure from the Funding Analysis	(4,443)	64	(1,210)	(5,589)	(3,752)	469	(6,944)	(10,227)
Difference Between General Fund Surplus/Deficit and Comprehensive Income & Expenditure Statement Surplus/Deficit	1,043	(1,378)	1,572	1,237	(2,244)	(824)	(1,720)	(4,788)

Adjustments for Capital Purposes – this column adds in depreciation, impairment, capital grants, and revaluation gains/losses in the service lines, and for; Other Operating Expenditure – adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets; Financing & Investment Income & Expenditure – the statutory charges for capital financing and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices; and Taxation & Non Specific Grant Income and Expenditure – capital grants are adjusted for income chargeable under generally accepted accounting practices. Revenue grants are adjusted from those receivable in the year to those receivable without conditions or for which conditions were satisfied throughout the year. The Taxation & Non-Specific Grant Income and Expenditure line is credited with capital grants receivable in the year without conditions or for which conditions were satisfied in the year.

Net Change for Pensions Adjustments – this column is the net change for the removal of pension contributions and the addition of IAS19 Employee Benefits pension related expenditure and income. For services this represents the removal of the employer pension contributions made by the authority as allowed by statute and the replacement with current service costs and past service costs. For Financing & Investment Income & Expenditure the net interest on the defined benefit liability is charged to the CIES.

NOTES TO THE CORE FINANCIAL STATEMENTS

Other Differences – Other statutory adjustments between amounts debited/credited to the CIES & amounts payable/receivable to be recognised under statute. For taxation & non-specific grant income and expenditure the other differences column represents the difference between what is chargeable under statutory regulations for council tax & NDR that was projected to be received at the start of the year & the income recognised under generally accepted accounting practices in the Code. This is a timing difference as any difference will be reflected in future collection fund surpluses/deficits. Other non-statutory adjustments for amounts debited or credited to service segments which must be adjusted against the 'Other income and expenditure from the EFA' line to comply with presentational requirements in the CIES. For Other Operating Expenditure the other differences column recognises adjustments, levies & internal recharges. For Financing & Investment Income & Expenditure the other differences column recognises adjustments for interest payable/receivable, bad debt impairment allowances & internal recharges relating to Commercial Property Trading Account. For Taxation & Non-Specific Grant Income & Expenditure the other differences column recognises adjustments to service segments e.g. for un-ringfenced government grants.

Note 3 – Segmental Income

Income from services, received on a segmental basis is analysed below:

	2024-25 £'000	2023-24 £'000
Revenues from external customers	(17,193)	(15,508)
Other income	(53,958)	(49,411)
Total Income Analysed on a Segmental Basis	(71,151)	(64,919)

Note 4 – Expenditure & Income Analysed by Nature

	2024-25 £'000	2023-24 £'000
Employee Benefit Expenses	13,769	11,227
Other Service Expenses	24,467	25,760
Housing Benefit	21,887	21,834
Depreciation, Amortisation & Impairment	8,851	3,536
Precepts & Levies	5,513	5,060
Pensions Interest Cost	4,918	4,804
Non-Domestic Rates (Tariff, levy)	11,343	11,361
Total Expenditure on Provision of Services	90,748	83,582
Fees, Charges & Other Service Income	(23,372)	(21,906)
Housing Benefit	(20,679)	(20,869)
Interest & Investment Income	(2,648)	(2,020)
Pensions Return on Assets	(4,854)	(4,335)
Income from Council Tax & Non-Domestic Rates	(27,934)	(27,123)
Government Grants & Contributions	(13,690)	(12,562)
Total Income from Provision of Services	(93,177)	(88,815)
(Surplus)/Deficit on Provision of Services	(2,429)	(5,233)

NOTES TO THE CORE FINANCIAL STATEMENTS

Note 5 – Movement in Reserves Statement - Adjustments between Accounting Basis & Funding Basis under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Council in the year in accordance with proper accounting practice, to the resources that are specified by statutory provisions as being available to the Council to meet future revenue and capital expenditure. The following sets out a description of the reserves that the adjustments are made against.

General Fund Balance – This is the statutory fund into which all the receipts and liabilities of the Council are required to be paid or met, except to the extent that statutory rules may provide otherwise. These rules can also specify the financial year in which liabilities and payments should impact the General Fund balance, which is not necessarily in accordance with proper accounting practice.

Capital Receipts Reserve – This reserve holds the proceeds from the disposal of assets, which are restricted by statute from being used other than to fund new capital expenditure. Some capital receipts were used to fund capital expenditure incurred during the year, and the remaining balance on this reserve is expected to be utilised fully in future years.

Capital Grants Un-applied – This reserve holds grants and contributions received towards capital projects for which the Council has met the conditions that would otherwise require repayment of the monies which have yet to be applied to meet expenditure.

NOTES TO THE CORE FINANCIAL STATEMENTS

	General Fund & Earmarked Reserves Balance £'000	Capital Receipts Reserve 2024-25 £'000	Capital Grants Unapplied £'000	General Fund & Earmarked Reserves Balance £'000	Capital Receipts Reserve 2023-24 £'000	Capital Grants Unapplied £'000
Adjustments to Revenue Resources						
<i>Amounts by which income and expenditure included in the Comprehensive Income & Expenditure Statement are different from revenue for the year calculated in accordance with statutory requirements</i>						
Pensions costs (transferred to/from the pensions reserve)	(1,378)	-	-	(823)	-	-
Council Tax and NNDR (transfers to/from the Collection fund Acc.)	1,325	-	-	(921)	-	-
Holiday Pay (transferred to/from the Accumulated Absences Acc.)	248	-	-	(166)	-	-
Reversal of entries included in the Surplus or Deficit on the Provision of Services in relation to capital revaluation (gains)/losses on PPE & movements in the value of Investment Properties	3,368	-	-	(873)	-	-
Revenue expenditure funded from capital under statute	3,287	-	-	2,590	-	-
Depreciation & Amortisation	2,196	-	-	1,819	-	-
Capital grants & contributions	(5,045)	-	(43)	(5,088)	-	(250)
Reversal of entries included in the Surplus or Deficit on the Provision of Services in relation to capital expenditure (these items are charged to the Capital Adjustment Account)	(2,205)	-	-	(2,205)	-	-
Total Adjustments to Revenue Resources	1,796	-	(43)	(3,967)	-	(250)
Adjustments between Capital and Revenue Resources						
Capital expenditure financed from revenue balances	(752)	-	-	(1,082)	-	-
Total Adjustments between Capital and Revenue Resources	(752)	-	-	(1,082)	-	-
Adjustments to Capital Resources						
Use of capital receipts reserve to finance capital expenditure	-	-	-	-	-	-
Allocation of capital grants to finance capital expenditure	194	-	(29)	94	-	(94)
Cash payments/receipts in relation to deferred capital receipts	-	5,783	-	167	-	-
Total Adjustments to Capital Resources	194	5,783	(29)	261	-	(94)
Total Adjustments	1,238	5,783	(72)	(4,788)	-	(344)

NOTES TO THE CORE FINANCIAL STATEMENTS

Note 6 – Movement in Reserves Statement – Transfers (to)/from Earmarked Reserves

This note sets out the amounts set aside from the General Fund in earmarked reserves to provide financing for future expenditure plans and amounts posted back from earmarked reserves to meet General Fund expenditure. Note 17 provides details on the movements in the capital receipts reserve and capital grants un-applied.

	01.04.2023	Receipts	Payments	Transfers	31.03.2024	Receipts	Payments	Transfers	31.03.2025
	£'000	2023-24	2023-24	2023-24	£'000	2024-25	2024-25	2024-25	£'000
		£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
General Fund	(2,644)	-	164	-	(2,500)	(1,062)	-	-	(3,562)
<i>Earmarked Reserves:</i>									
Recreation	(103)	-	-	-	(103)	-	-	-	(103)
Capital Replacement	(844)	(253)	120	-	(977)	(251)	192	-	(1,036)
Insurance	(70)	(10)	40	-	(40)	(10)	-	-	(50)
Match Funding	(42)	-	11	31	-	-	-	-	-
Organisational Developments	(1,758)	(1,262)	1,070	17	(1,933)	(1,984)	545	68	(3,304)
Waste and Recycling	(174)	(277)	162	-	(289)	(549)	163	-	(675)
Revenue Grants Rec'd in Advance	(2,693)	(1,887)	1,019	1,156	(2,405)	(1,584)	886	(32)	(3,135)
Council Tax & Business Rates	(3,430)	(810)	550	-	(3,690)	(160)	26	-	(3,824)
Communities	(390)	-	49	(79)	(420)	(9)	15	30	(384)
Growth & Investment Reserve	(2,966)	(145)	1,036	118	(1,957)	-	644	73	(1,240)
Economy & Growth Reserve	-	(226)	297	(1,386)	(1,315)	(1,288)	1,079	(139)	(1,663)
Inclusive Growth	(3,873)	(761)	668	143	(3,823)	(1,178)	858	-	(4,143)
Total Earmarked Reserves	(16,343)	(5,631)	5,022	-	(16,952)	(7,013)	4,408	-	(19,557)

Recreation – This reserve represents funds set aside for projects in respect of leisure and open spaces.

Capital Replacement – This reserve represents the balance from tenants for major repairs such as roof & asphalt along with funds put aside for capital works to the Council's fixed assets.

Insurance – To cover for items not specifically insured and to cover higher excesses for low area claims. Reserve levels maintained to reflect claims history.

NOTES TO THE CORE FINANCIAL STATEMENTS

Match Funding – Established to provide funds for projects brought to the Council with requests for match funding. Funds have been transferred to Communities Reserve so this reserve is now closed.

Organisational Developments – This reserve is used to fund the progression of one-off projects within the services or invest to save items.

Waste and Recycling – This reserve was set up to smooth the effects of changes in contract prices for the waste and recycling function and to cover the costs of national waste reforms.

Revenue Grants Received in advance – This reserve was set up to earmark grants where conditions have been satisfied, but the grant will not be spent until a later financial year.

Council Tax & Business Rates Reserve – This reserve was set up to manage the timings of cost pressures and un-foreseen reductions in NDR income resulting from the Government changes from localisation of Council Tax support and the retention of Business Rates.

Communities Reserve – This reserve was set up to fund community-based projects (see Inclusive Growth reserve below).

Growth and Investment Reserve – This reserve holds funds earmarked for investment in assets which generate an ongoing revenue return or investment in projects which deliver economic or housing growth in the area.

Economy and Growth Reserve – This reserve was set up to bring together funds for economic development and balances relating to economic development projects have been transferred from revenue grants received and the growth and investment reserve.

Inclusive Growth Reserve – This reserve was set up to fund inclusive growth projects and balances relating to inclusive growth projects have been transferred from the communities reserve.

Note 32 provides information of the impact on these accounts where there are material or unusual items

Note 7 – Pensions

As part of the terms and conditions of employment of its staff, Breckland offers retirement benefits through the Norfolk Pension Fund. Although these benefits will not actually be payable until employees retire, the Council has a commitment to make the payments and to disclose them at the time that the employees earn their future entitlement. The Council participates in the Norfolk Pension Fund, administered by Norfolk County Council. This is a funded defined benefit final salary scheme, meaning that the Council and employees pay contributions into a fund, calculated at a level intended to balance the pension liabilities with investment assets. This note includes the estimated financial effects of the McCloud Ruling and the Guaranteed Minimum Pension (GMP).

Transactions Relating to Post-employment Benefits

We recognise the cost of retirement benefits in the reported cost of services when they are earned by the employees, rather than when the benefits are eventually paid as pensions. However, the charge we are required to make against council tax is based on the cash payable in the year, so the real cost of

NOTES TO THE CORE FINANCIAL STATEMENTS

post-employment/retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund balance via the Movement in Reserves Statement during the year:

	2024-25 £'000	2023-24 £'000
Comprehensive Income and Expenditure Statement		
<i>Cost of services</i>		
Service cost comprising:		
Current service cost	2,155	2,094
Past service costs	-	-
<i>Financing and Investment Income and Expenditure</i>		
Net interest expense	64	469
Total post-employment benefits charged to the Surplus or Deficit on the Provision of Services	2,219	2,563
<i>Other post-employment benefits charged to the Comprehensive Income and Expenditure Statement</i>		
Remeasurement of the net defined liability comprising:		
Return on plan assets (excluding the amount included in the net interest expense)	1,459	(4,942)
Actuarial (gains) and losses arising on changes in demographic assumptions	(178)	(594)
Actuarial (gains) and losses arising on changes in financial assumptions	(15,524)	(5,699)
Changes in the effect of the asset ceiling	22,707	-
Other (gains) and losses	(983)	3,427
Total post-employment benefits charged to the Comprehensive Income and Expenditure Statement	7,481	(7,808)
<i>Movement in Reserves Statement</i>		
Reversal of net charges made to the Surplus or Deficit on the Provision of Services for post-employment benefits in accordance with the Code	1,378	823
<i>Actual amount charged against the General Fund Balance for pensions in the year:</i>		
Employers' contributions payable to scheme	3,597	3,386

NOTES TO THE CORE FINANCIAL STATEMENTS

Pensions Assets and Liabilities Recognised in the Balance Sheet

The amount included in the Balance Sheet arising from the Council's obligation in respect of its defined benefit plans is as follows:

	2024-25 £'000	2023-24 £'000
Present value of the defined benefit obligation	(88,940)	(102,212)
Fair value of plan assets	103,507	100,175
Sub Total	14,567	(2,037)
Effect of asset ceiling	(22,707)	-
Net asset/(liability) arising from defined benefit obligation	(8,140)	(2,037)

Reconciliation of the Movements in the Fair Value of the Scheme Assets

	2024-25 £'000	2023-24 £'000
Opening fair value of scheme assets	100,175	91,326
Interest income	4,854	4,335
<i>Remeasurement gain/(loss)</i>		
The return on plan assets (excluding amount included in the net interest expense)	(1,459)	4,942
Contributions from employer	3,597	3,386
Contributions from employees into the scheme	795	687
Benefits paid	(4,455)	(4,501)
Closing fair value of scheme assets	103,507	100,175

NOTES TO THE CORE FINANCIAL STATEMENTS

Reconciliation of Present Value of the Scheme Liabilities

	2024-25 £'000	2023-24 £'000
1 st April	(102,212)	(101,994)
Current service cost	(2,155)	(2,094)
Interest cost	(4,918)	(4,804)
Contributions from scheme participants	(795)	(687)
<i>Remeasurement gain/(loss)</i>		
Actuarial gains/(losses) arising from changes in demographic assumptions	178	594
Actuarial gains/(losses) arising from changes in financial assumptions	15,524	5,699
Other gains/(losses)	983	(3,427)
Past service cost	-	-
Benefits paid	4,455	4,501
31 st March	(88,940)	(102,212)

Reconciliation of the Movements in the Asset Ceiling

Breckland is not able to recognise an accounting surplus on this pension scheme and therefore an asset restriction has been applied. This has had the effect of reducing the surplus of £14,567k to a deficit of £8,140k

	2024-25 £'000	2023-24 £'000
Opening impact of asset ceiling	-	-
In year movement	(22,707)	-
31 st March	(22,707)	-

NOTES TO THE CORE FINANCIAL STATEMENTS

Local Government Pension Scheme Assets Comprised:	2024-25				2023-24			
	Quoted prices in active markets £'000	Quoted prices not in active markets £'000	Total £'000	% of Total Assets %	Quoted prices in active markets £'000	Quoted prices not in active markets £'000	Total £'000	% of Total Assets %
Cash and cash equivalents	3,479	-	3,479	3	1,524	-	1,524	2
<i>Debt Securities:</i>								
UK Government	1,962	-	1,962	2	2,503	-	2,503	2
Sub total Debt Securities	1,936	-	1,936	2	2,503	-	2,503	2
<i>Real Estate:</i>								
UK Property	-	6,598	6,598	6	-	7,495	7,495	7
Overseas Property	-	970	970	1	-	1,131	1,131	1
Sub total Real Estate	-	7,568	7,568	7	-	8,626	8,626	8
<i>Private Equity:</i>								
All Private Equity	-	13,242	13,242	13	-	12,613	12,613	13
<i>Other investment funds and unit trusts:</i>								
Equities	57,816	-	57,816	56	42,606	-	42,606	43
Bonds	7,814	-	7,814	8	19,097	-	19,097	19
Infrastructure	-	11,566	11,566	11	-	11,423	11,423	11
Sub total investment funds & unit trusts	65,630	11,566	77,196	75	61,703	11,423	73,126	73
<i>Derivatives:</i>								
All Derivatives (Foreign Exchange)	60	-	60	0	1,783	-	1,783	2
Total Assets	71,131	32,376	103,507	100	67,513	32,662	100,175	100

Basis for estimating assets and liabilities

Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. The Norfolk Pension fund liabilities have been assessed by Hymans Robertson, an independent firm of actuaries, estimates for the Norfolk Pension Fund being based on the latest full valuation of the scheme as at 31 March 2022.

In June 2023, the UK High Court (Virgin Media Limited v NTL Pension Trustees II Limited) ruled that certain historical amendments for contracted-out defined benefit schemes were invalid if they were not accompanied by the correct actuarial confirmation. The judgment has now been upheld by the Court of Appeal. The Local Government Pension Scheme is a contracted out defined benefit scheme and amendments have been made during the period 1996 to 2016 which could impact member benefits. Work is being performed by the Government Actuary's Department as the Local Government Pension Scheme actuary to assess whether section 37 certificates are in place for all amendments and some of these have been confirmed however, at the date of these financial statements, the

NOTES TO THE CORE FINANCIAL STATEMENTS

full assessment is not complete. Until this analysis is complete, we are unable to conclude whether there is any impact to the liabilities or if it can be reliably estimated. As a result, [employer] does not consider it necessary to make any allowance for the potential impact of the Virgin Media case in its financial statements.

<i>The principal assumptions used by the actuary have been:</i>	2024-25	2023-24
Mortality assumptions:		
Longevity at 65 for current pensioners - men	21.7 years	21.8 years
Longevity at 65 for current pensioners - women	24.3 years	24.4 years
Longevity at 65 for future pensioners - men	22.9 years	23.0 years
Longevity at 65 for future pensioners - women	25.8 years	25.9 years
Retail Price Inflation (RPI)	3.05%	3.10%
Rate of increase in salaries	3.45%	3.45%
Rate of increase in pensions	2.75%	2.75%
Rate for discounting scheme liabilities	5.80%	4.85%

Sensitivity Analysis

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, i.e. on an actuarial basis using the projected unit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

Impact on the Defined Benefit Obligation in the Scheme	Approximate % increase to employer liability	Approximate monetary amount
	%	£'000
0.1% decrease in Real Discount Rate	2	1,497
1 year increase in member life expectancy	4	3,558
0.1% increase in the Salary Increase Rate	0	43
0.1% increase in the Pension Increase Rate	2	1,497

Impact on the Council's Cash Flows.

The contributions paid by the employer are set by the fund Actuary at each triennial valuation (the most recent being 31 March 2025). The next triennial valuation is due to be completed on 31 March 2028. The Council anticipates paying £3,458k expected contributions to the scheme in 2025-26. The weighted average duration of the defined benefit obligation for scheme members is 17.0 years for 2024-25 (17.0 years in 2023-24).

Further information can be found in Norfolk Pension Fund's Annual Report, which is available on request from: **Department of Finance, Norfolk County Council, County Hall, Martineau Lane, Norwich NR1 2DW.**

NOTES TO THE CORE FINANCIAL STATEMENTS

Note 8 – Property, Plant and Equipment (PPE)

Cost or Valuation	Other Land and Buildings £'000	Vehicles, Plant, Furniture & Equipment £'000	Infra- structure Assets £'000	Community Assets £'000	Surplus Assets £'000	Assets Under Constr- uction/ WIP £'000	Total PPE £'000	PFI Assets Included in PPE £'000
At 1 April 2024	36,500	8,334	2,428	290	5,740	243	53,535	16,860
Recognition of Right of Use Assets	471	127					598	
Additions	2,944	695	63	-	-	125	3,827	963
Donations	-	-	-	-	-	-	-	-
Revaluation increases/(decreases) recognised in Revaluation Reserve	(92)	-	-	126	1,150	-	1,184	-
Revaluation increases/(decreases) recognised in Surplus/Deficit on the Provision of Services	(880)	-	-	134	(215)	-	(961)	-
Derecognition – Disposals	(65)	(447)	-	-	(132)	-	(644)	-
Reclassifications	-	-	-	-	(312)	-	(312)	-
Additions – Transferred from WIP	139	-	-	-	3	(142)	-	-
At 31 March 2025	39,017	8,709	2,491	550	6,234	226	57,227	17,823
Accumulated Depreciation								
At 1 April 2024	(35)	(4,272)	(717)	-	(9)	-	(5,033)	-
Recognition of Right of Use Assets	-	-	-	-	-	-	-	-
Depreciation charge 2024-25	(1,239)	(775)	(96)	-	(53)	-	(2,163)	(622)
Depreciation Written out to Revaluation Reserve	239	-	-	-	49	-	288	-
Depreciation Written out to the Surplus/Deficit on Provision of Services	48	-	-	-	13	-	61	-
Derecognition – Disposals	8	448	-	-	-	-	456	-
Reclassifications	-	-	-	-	-	-	-	-
At 31 March 2025	(979)	(4,599)	(813)	-	-	-	(6,391)	(622)
Net Book Value at 31 March 2024	36,465	4,062	1,711	290	5,731	243	48,502	16,860
Net Book Value at 31 March 2025	38,038	4,110	1,678	550	6,234	226	50,836	17,201

NOTES TO THE CORE FINANCIAL STATEMENTS

Cost or Valuation	Other Land and Buildings £'000	Vehicles, Plant, Furniture & Equipment £'000	Infra- structure Assets £'000	Community Assets £'000	Surplus Assets £'000	Assets Under Constr- uction/ WIP £'000	Total PPE £'000	PFI Assets Included in PPE £'000
At 1 April 2023	31,474	7,857	2,358	243	7,125	4	49,061	15,160
Additions	4,788	661	70	-	-	243	5,762	1,306
Donations	-	16	-	-	155	-	171	-
Revaluation increases/(decreases) recognised in Revaluation Reserve	136	-	-	-	2	-	138	368
Revaluation increases/(decreases) recognised in Surplus/Deficit on the Provision of Services	(733)	-	-	47	(510)	-	(1,196)	26
Derecognition – Disposals	-	(200)	-	-	(201)	-	(401)	-
Reclassifications	831	-	-	-	(831)	-	-	-
Additions – Transferred from WIP	4	-	-	-	-	(4)	-	-
At 31 March 2024	36,500	8,334	2,428	290	5,740	243	53,535	16,860
Accumulated Depreciation								
At 1 April 2023	(102)	(3,755)	(626)	-	(39)	-	(4,522)	-
Depreciation charge 2023-24	(930)	(691)	(91)	-	(72)	-	(1,784)	(522)
Depreciation Written out to Revaluation Reserve	800	-	-	-	56	-	856	454
Depreciation Written out to the Surplus/Deficit on Provision of Services	218	-	-	-	25	-	243	68
Derecognition – Disposals	-	174	-	-	-	-	174	-
Reclassifications	(21)	-	-	-	21	-	-	-
At 31 March 2024	(35)	(4,272)	(717)	-	(9)	-	(5,033)	-
Net Book Value at 31 March 2023	31,372	4,102	1,732	243	7,086	4	44,539	15,160
Net Book Value at 31 March 2024	36,465	4,062	1,711	290	5,731	243	48,502	16,860

Depreciation

The useful lives and depreciation rates used in the calculation of depreciation are detailed in the accounting policies at note 1.

Revaluations

The asset values shown for 2024-25 are as of 31 March 2025 to reflect material changes during the year within the asset. Asset values in previous years are shown as of 1st April for that year. The Council has introduced a rolling programme of revaluations and assets are subject to a five-year review as a minimum. The valuations were undertaken in accordance with the Statements of Asset Valuation Practice and Guidance Notes ('The Red Book') prepared by the Assets Valuation Standards Committee of the Royal Institution of Chartered Surveyors and in accordance with the recommendations made by the Chartered Institute

NOTES TO THE CORE FINANCIAL STATEMENTS

of Public Finance and Accountancy. The bases for the valuation for each category of non-current assets are set out in the Statement of Accounting Policies at note 1. The valuations were prepared by Lambert Smith Hampton, 55 Wells Street, London, W1T 3PT.

	Other Land & Buildings	Vehicles, Plant, Furniture & Equipment	Infrastructure Assets	Community Assets	Surplus Assets	Works in Progress	Total
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Carried at Historic Cost	-	8,709	2,491	-	-	226	11,426
Valued at current value in:							
2024-25	10,995	-	-	550	392	-	11,937
2023-24	28,022	-	-	-	-	-	28,022
Valued at fair value in:							
2024-25	-	-	-	-	2,551	-	2,551
2023-24	-	-	-	-	2,461	-	2,461
2022-23	-	-	-	-	830	-	830
Total	39,017	8,709	2,491	550	6,234	226	57,227

There have been no major changes in estimates during 2024-25.

Fair Value Hierarchy

Details of the Council's surplus assets and information about the fair value hierarchy are as follows:

	Quoted Prices in active markets for identical assets (level 1)	Other significant observable inputs (level 2)	Significant un- observable inputs (level 3)	Fair Value as at 31.03.2025
	£'000	£'000	£'000	£'000
2024-25				
<i>Recurring Fair Value Measurements</i>				
Land	-	2,708	-	2,708
Property	-	3,134	-	3,134
Shared Equity Housing	-	-	-	-
Total	-	5,842	-	5,842

	Quoted Prices in active markets for identical assets (level 1)	Other significant observable inputs (level 2)	Significant un- observable inputs (level 3)	Fair Value as at 31.03.2024
	£'000	£'000	£'000	£'000
2023-24				
<i>Recurring Fair Value Measurements</i>				
Land	-	3,089	-	3,089
Property	-	2,295	-	2,295
Shared Equity Housing	-	347	-	347
Total	-	5,731	-	5,731

NOTES TO THE CORE FINANCIAL STATEMENTS

There were no transfers between levels 1 and 2 during 2024-25 or 2023-24.

Valuation Techniques Used to Determine Fair Values for Surplus Assets

Significant Observable Inputs – level 2

The valuation technique applied was the *market approach*. This uses prices and other relevant information generated by market transactions involving identical or comparable (i.e. similar) assets. The inputs to this technique are inputs that are observable for the asset either directly or indirectly. The inputs took the form of analysed and weighted market evidence such as sales, rentals and yields in respect of comparable properties in the same or similar locations at or around the valuation date.

There has been no change in the valuation techniques used during the year for surplus assets.

Highest and Best Use of Surplus Assets

In estimating the fair value of the Council's surplus assets, the highest and best use of the assets is their current use.

Valuation Process for Surplus Assets

The fair value of the Council's surplus assets is measured on a cyclical basis (at least once every five years). All valuations are carried out by Lambert Smith Hampton (LSH) in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. Finance officers work closely with LSH regarding all valuation matters.

Capital Commitments

At 31 March 2025, the Council has entered into a number of contracts for the construction or enhancement of Property, Plant and Equipment in 2024-25 and future years. The major commitments are:

	Expenditure Approved & Contracted £'000	Expenditure Approved but not Contracted £'000
At 31 March 2025	63	9,911
At 31 March 2024	566	6,893

NOTES TO THE CORE FINANCIAL STATEMENTS

Note 9 – Investment Property

The following items of income and expense have been accounted for in the Surplus/Deficit on trading undertakings not included in Cost of Services line in the Comprehensive Income and Expenditure Statement:

	2024-25	2023-24
	£'000	£'000
Rental income from investment property	(4,170)	(3,039)
Operating expenses from investment property	3,356	(883)
Adjustment for spend funded from reserves	(212)	(142)
Adjustment for finance lease income	0	(270)
Adjustment for service charges to reserve	82	72
Net gains/losses from Fair Value adjustments	2,459	1,826
Total	1,515	(2,436)

There are no restrictions on the Council's ability to realise the value inherent in its investment property or on the Council's right to the remittance of income and the proceeds of disposal. The Council has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of investment properties over the year:

	2024-25	2023-24
	£'000	£'000
Balance at 1 April	33,768	34,639
Additions:- Purchases	1,301	-
Subsequent Expenditure	154	-
Disposals	-	(821)
Net gains/(losses) from fair value adjustments	(2,459)	1,826
Transfers (to)/from Investment Property Held for Sale	-	(1,876)
Balance at 31 March	32,764	33,768

NOTES TO THE CORE FINANCIAL STATEMENTS

Fair Value Hierarchy

Details of the Council's investment property and information about the fair value hierarchy are as follows:

2024-25	Quoted Prices in active markets for identical assets (level 1) £'000	Other significant observable inputs (level 2) £'000	Significant un- observable inputs (level 3) £'000	Fair Value as at 31.03.2025 £'000
<i>Recurring Fair Value Measurements</i>				
Industrial Property	-	26,759	-	26,759
Land lease	-	2,310	-	2,310
Retail Units	-	3,331	-	3,331
Other	-	364	-	364
Total	-	32,764	-	32,764

There were no transfers between levels 1 and 2 during 2024-25.

2023-24	Quoted Prices in active markets for identical assets (level 1) £'000	Other significant observable inputs (level 2) £'000	Significant un- observable inputs (level 3) £'000	Fair Value as at 31.03.2024 £'000
<i>Recurring Fair Value Measurements</i>				
Industrial Property	-	27,257	-	27,257
Land lease	-	2,310	-	2,310
Retail Units	-	3,828	-	3,828
Other	-	373	-	373
Total	-	33,768	-	33,768

There were no transfers between levels 1 and 2 during 2023-24.

Valuation Techniques Used to Determine Fair Values for Investment Property

Significant Observable Inputs – level 2

The valuation technique applied was the *market approach*. This uses prices and other relevant information generated by market transactions involving identical or comparable (i.e. similar) assets. The inputs to this technique are inputs that are observable for the asset either directly or indirectly. The inputs took the form of analysed and weighted market evidence such as sales, rentals and yields in respect of comparable properties in the same or similar locations at or around the valuation date.

Highest and Best Use of Investment Property

In estimating the fair value of the Council's investment property, the highest and best use of the assets is their current use.

NOTES TO THE CORE FINANCIAL STATEMENTS

Valuation Process for Investment Property

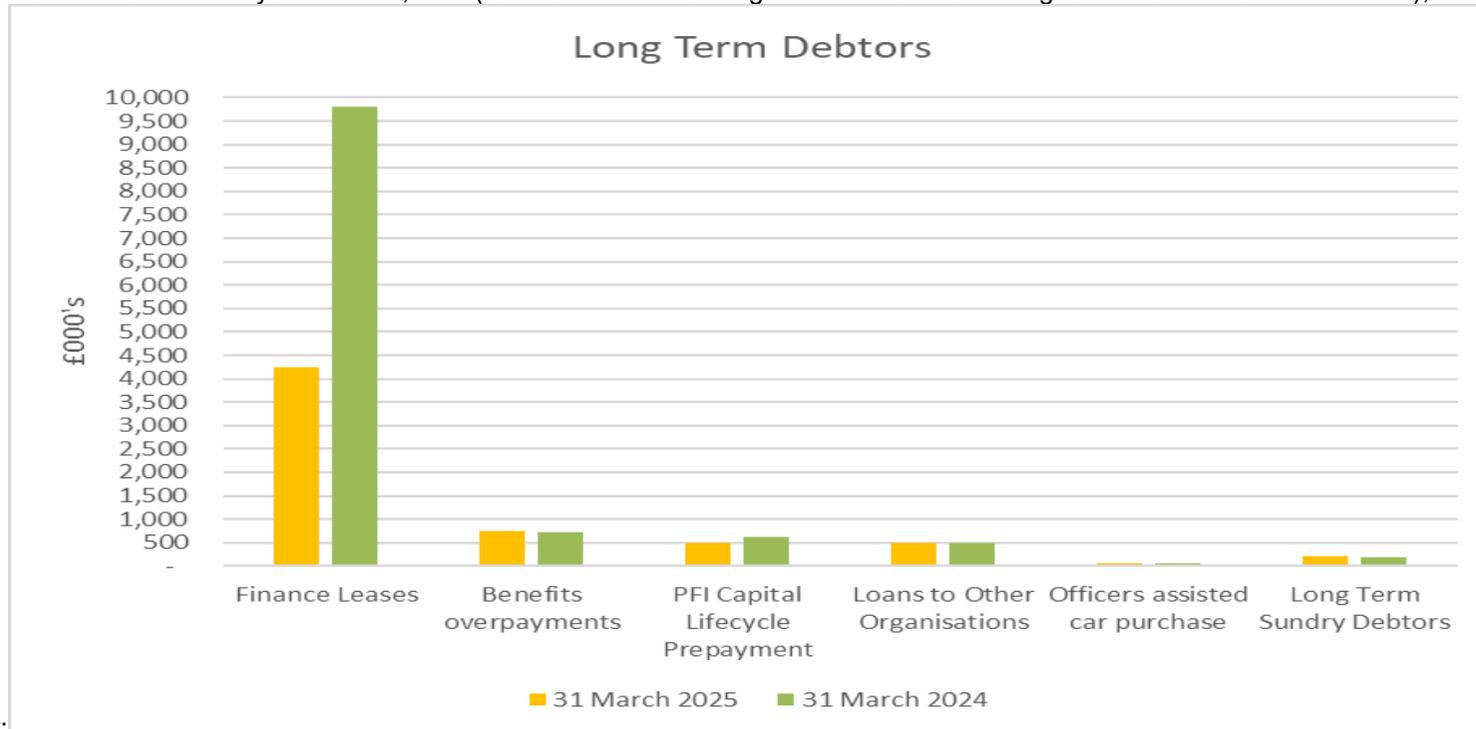
The fair value of the Council's investment property is measured at each reporting date. All valuations are carried out by Lambert Smith Hampton (LSH) in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. Finance officers work closely with LSH regarding all valuation matters.

Note 10 – Assets Held for Sale

During 23/24, Bergen Way, Kings Lynn (£1.8m) was classified as Assets Held for Sale and disposed before the year end in 24/25. Assets held for sale at 31 March 2025 were £329k.

Note 11 – Long Term Debtors

Amounts falling due in more than one year total £6,698k (reduced with the ending of a finance lease owing to the sale of Barnham Broom), broken down as per



the graph below:

NOTES TO THE CORE FINANCIAL STATEMENTS

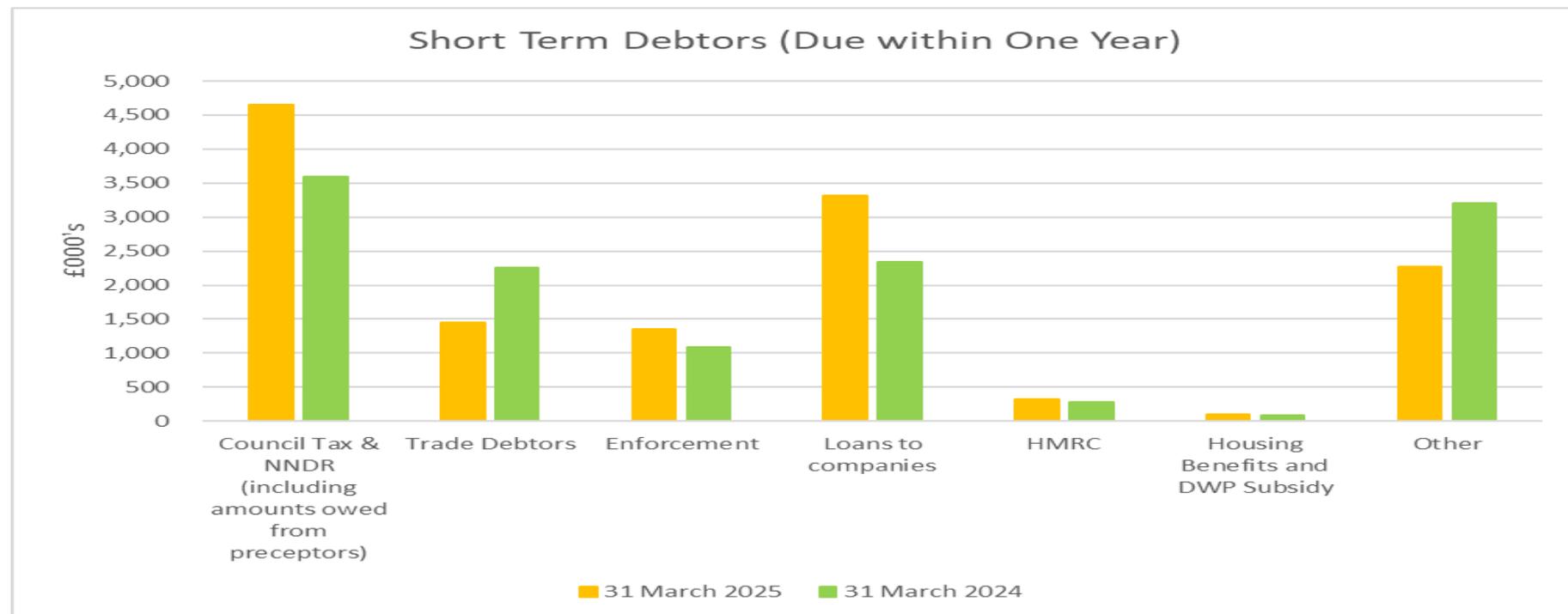
Note 12 – Short Term Investments

These are surplus funds invested in approved investment instruments that mature within the coming twelve months. The figures below include accrued interest.

	31.03.2025	31.03.2024
	Amount Invested	Amount Invested
Investment Institution	£'000	£'000
Banks/Building Societies	557	6,231
Other Local Authorities	20,381	14,052
Total	20,938	20,283

Note 13 – Short Term Debtors

Amounts falling due in one year total £13,714k, broken down as per the graph below. Elements of the 'other' figure are included within the Financial Instruments note (excluding prepayments and finance leases).



NOTES TO THE CORE FINANCIAL STATEMENTS

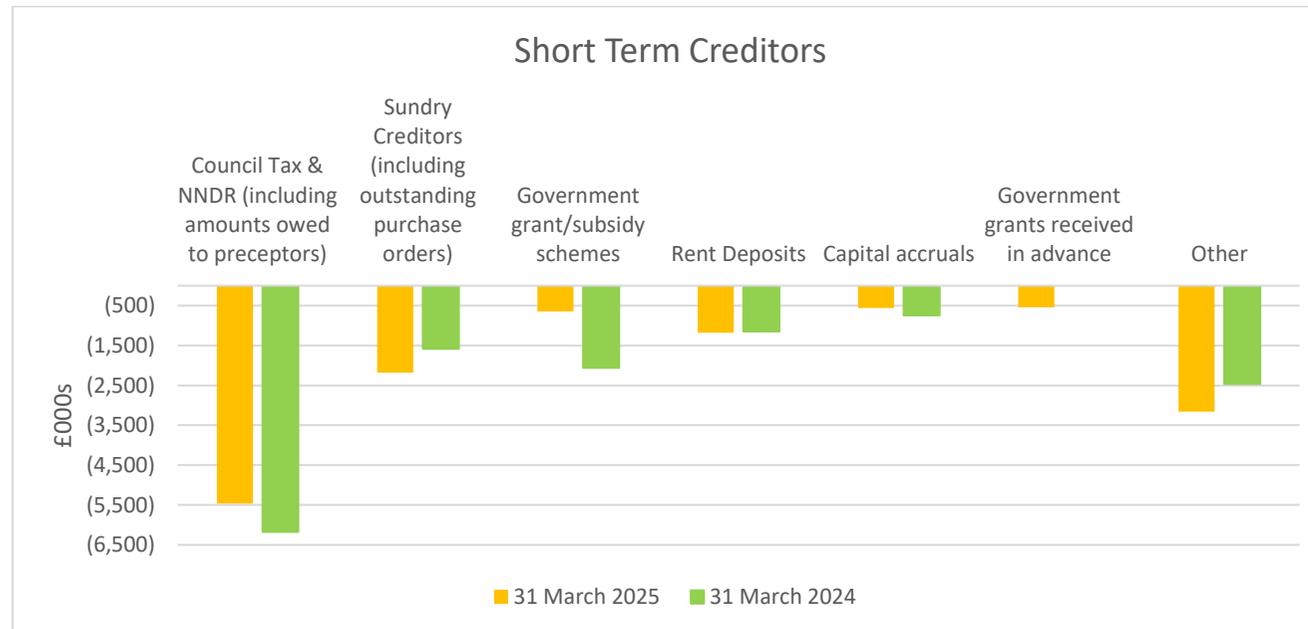
Note 14 – Cash and Cash Equivalents

The balance of Cash and Cash Equivalents is made up of the following elements:

	31.03.2025	31.03.2024
	£'000	£'000
Bank current accounts	266	264
Short term deposits (24hrs notice)	1,213	1,406
Money Market Funds	10,371	2,366
Total Cash and Cash Equivalents	11,850	4,036

Note 15 – Short Term Creditors

Amounts falling due in one year total £14,037k, broken down as per the graph below. Elements of the 'other' figure are included within the Financial Instruments note within trade creditors (excluding prepayments and accumulated absences) and the PFI note within the PFI liability. Some categories used in 2023-24 have been combined for ease of presentation. Note 32 provides information on the impact on these accounts where there are material or unusual items.



NOTES TO THE CORE FINANCIAL STATEMENTS

Note 16 – Provisions

	Outstanding Legal Cases £'000	Other £'000	NNDR £'000	Total £'000
Balance at 31 March 2024	(52)	(81)	(1,508)	(1,641)
Additional provisions made in 2024-25	(20)	(209)	(999)	(1,228)
Amounts used in 2024-25	6	81	873	960
Unused amounts reversed in 2024-25	-	-	-	-
Balance at 31 March 2025	(66)	(209)	(1,634)	(1,909)

Outstanding legal cases – In 2024-25 costs for planning cases have totalled £6k. A further provision in 2024-25 has been made for planning legal cases. The balance of £66k will be used on expected planning court cases in 2025-26.

Other – In 2024-25 spend was incurred against the provision for procurement claims against the council. A new compensation claim is expected to be settled in 2025-26 and a provision of £3k has been made for this. New provisions have been made in 2024-25 for expected redundancy payments and pension strain totalling £20k and for an insurance claim for £186k which is not fully covered through insurances, these are expected to be settled in 2025-26.

NNDR – The Council's share of provisions relating to NNDR appeals against the Rateable Value set by the Valuation Office totals £1,634k for claims outstanding and expected as of 31 March 2025.

NOTES TO THE CORE FINANCIAL STATEMENTS

Note 17 – Grant Income

The Council credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement:

	2024-25 £'000	2023-24 £'000
Revenue Grants Credited to Taxation and Non Specific Grant Income		
New Homes Bonus	(1,175)	(749)
NNDR Section 31 Grants	(4,782)	(4,561)
Rural Services Delivery Grant	(642)	(554)
Funding Guarantee	(363)	(669)
Other	(61)	(193)
Total	(7,023)	(6,726)
	2024-25 £'000	2023-24 £'000
Capital Grants Credited to Taxation and Non Specific Grant Income		
Ministry of Housing, Communities & Local Government (MHCLG)	(1,162)	(1,658)
Other Local Authorities	(7)	(27)
Sport England	(141)	(123)
Total	(1,310)	(1,808)
	2024-25 £'000	2023-24 £'000
Revenue Grants Credited to Services:		
Ministry of Housing, Communities & Local Government (MHCLG)	(3,772)	(2,364)
Department for Environment, Food and Rural Affairs (DEFRA)	(333)	(43)
Department for Energy Security & Net Zero	-	(40)
Cabinet Office	-	(284)
Department for Works & Pensions (DWP)	(20,554)	(20,839)
Norfolk County Council	(1,664)	(2,073)
Other Local Authorities	-	(29)
S106 Agreements and Developer Contributions	-	-
Local Enterprise Partnership	-	(80)
National Lottery Heritage Fund	(61)	-
Apprentice Levy (HMRC)	(68)	(49)
Historic England	(52)	(142)
UK Health & Security	-	-
Other Grants	(145)	(124)
Total	(26,649)	(26,067)

NOTES TO THE CORE FINANCIAL STATEMENTS

	2024-25 £'000	2023-24 £'000
Capital Grants Credited to Services:		
Ministry of Housing, Communities & Local Government (MHCLG)	(3,001)	(1,614)
Department for Environment, Food and Rural Affairs (DEFRA)	(21)	(6)
S106 Agreements and Developer Contributions	(219)	(269)
Local Enterprise Partnership	-	(10)
Historic England	(107)	(58)
Other Grants	(18)	(71)
Total	(3,366)	(2,028)
	2024-25 £'000	2023-24 £'000
Capital Grants Receipts in Advance		
Ministry of Housing, Communities & Local Government (MHCLG)	(1,378)	(425)
Other Local Authorities	-	(56)
S106 Agreements	(1,347)	(1,064)
Total	(2,725)	(1,545)

Note 32 provides information of the impact on these accounts where there are material or unusual items.

The following table details the movements in the Capital Grants Receipts in Advance held on the Balance Sheet. These are grants and contributions that have yet to be recognised as income as they have conditions attached to them.

	2024-25 £'000	2023-24 £'000
Balance at 1 April	(2,378)	(1,569)
Receipts	(2,725)	(1,545)
Payments	823	715
Transfers to revenue	17	21
Transfers	425	-
Balance at 31 March	(3,838)	(2,378)

NOTES TO THE CORE FINANCIAL STATEMENTS

The table below details the grants and contributions that make up the balance as at 31 March.

	2024-25 £'000	2023-24 £'000
Open Spaces	(954)	(460)
Commuted Sums	(752)	(656)
Affordable Housing	(168)	(325)
Healthcare	(299)	(299)
Waste	(28)	(28)
GIRAM (Green Infrastructure) Strategy	(188)	(106)
Leisure Centre/3G Pitch grant	(71)	(79)
Brownfield Land grant	-	(425)
Food Waste grant	(1,378)	-
Balance at 31 March	(3,838)	(2,378)

Note 18 – Usable Reserves

Movements in the Council's usable reserves are detailed in the Movement in Reserves Statement. Movements in the General Fund and the Earmarked Reserves are shown at note 6.

Capital Receipts Reserve

The capital receipts reserve holds the proceeds from the disposal of land or other assets, which are restricted by statute from being used other than to fund new capital expenditure or to be set aside to finance historic capital expenditure. The balance on this reserve will be used in future years.

Capital Receipts Reserve	2024-25 £'000	2023-24 £'000
Balance at 1 April	-	-
Capital Receipts	(8,115)	(1,237)
Financing of capital programme	2,332	1,237
Balance at 31 March	(5,783)	-

Capital Grants Un-applied

The capital grants un-applied account (reserve) holds the grants and contributions received towards capital projects for which the Council has met the conditions that would otherwise require repayment of the monies, but which have yet to be applied to meet expenditure. The balance is restricted by grant terms as to the capital expenditure against which it can be applied and/or the financial year in which this can take place.

NOTES TO THE CORE FINANCIAL STATEMENTS

Capital Grants Un-applied	2024-25	2023-24
	£'000	£'000
Balance at 1 April	(1,078)	(1,422)
Receipts	(123)	(22)
Payments	43	272
Financing of capital programme	152	94
Balance at 31 March	(1,006)	(1,078)

Note 19 – Unusable Reserves

	31.03.2025	31.03.2024
	£'000	£'000
Revaluation Reserve	(15,615)	(15,040)
Capital Adjustment Account	(60,851)	(61,575)
Deferred Capital Receipts Reserve	(4,620)	(10,008)
Pensions Reserve	8,140	2,037
Collection Fund Adjustment Account	(645)	(1,970)
Accumulated Absences Account	414	166
Total Unusable Reserves	(73,177)	(86,390)

Revaluation Reserve

The Revaluation Reserve contains the gains made by the council arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are either revalued downwards or impaired and the gains are lost, or used in the provision of services and the gains are consumed through depreciation, or disposed of and the gains are realised. The reserve contains only revaluation gains accumulated since 1 April 2007, the date the reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

	2024-25	2023-24
	£'000	£'000
Balance at 1 April	(15,040)	(14,462)
Upward revaluation of assets	(3,689)	(2,601)
Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on Provision of Services	2,471	1,482
Surplus/Deficit on revaluation of non-current assets not posted to the Surplus/Deficit on Provision of Services	(1,218)	(1,119)
Difference between fair value depreciation and historical cost depreciation	510	443
Accumulated gains on assets sold or scrapped	133	98
Amount written off to the Capital Adjustment Account	(575)	(578)
Balance at 31 March	(15,615)	(15,040)

NOTES TO THE CORE FINANCIAL STATEMENTS

Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The account is debited with the cost of acquisition, construction or enhancement as depreciation and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historic cost basis). The account is credited with the amounts set aside by the council as finance for capital costs. The account contains the accumulated gains/losses on Investment Properties that have yet to be consumed by the Council. The account contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, when the Revaluation Reserve was created to hold such gains. Note 5 provides details of the source of all transactions posted to the account, except those involving the Revaluation Reserve.

	2024-25	2023-24
	£'000	£'000
Balance at 1 April	(61,575)	(57,570)
Reversal of items relating to capital expenditure debited or credited to the CIES		
Charges for depreciation and amortisation	2,196	1,819
Revaluation (gains)/losses on Property, Plant and Equipment	909	953
Revenue expenditure funded from capital under statute	3,585	2,590
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	7,439	950
Adjusting amounts written out of the Revaluation Reserve	(510)	(443)
Net written out amount of the cost of non-current assets consumed in the year	13,619	5,869
Capital financing applied in the year:		
Use of the capital receipts reserve to finance new capital expenditure	(2,332)	(1,237)
Capital grants & contributions credited to the CIES that have been applied to capital financing	(4,851)	(4,086)
Application of grants to capital financing from the Capital Grants Unapplied Account	(195)	(94)
Minimum Revenue Provision charge	(1,717)	(1,377)
Capital expenditure charged against the General Fund		
Statutory provision for the financing of capital investment charged against the General Fund	(6,259)	(1,082)
Movement in the market value of investment properties	2,459	(1,827)
Movement in the donated assets account credited to the CIES	-	(171)
Balance at 31 March	(60,851)	(61,575)

NOTES TO THE CORE FINANCIAL STATEMENTS

Deferred Capital Receipts Reserve

The Deferred Capital Receipts reserve holds the gains recognised on disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Council does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred.

	2024-25 £'000	2023-24 £'000
Balance at 1 April	(10,008)	(10,249)
Transfer of deferred sale proceeds upon receipt of cash	5,388	241
Transfer of deferred sale proceeds credited from CIES on disposal	-	-
Balance at 31 March	(4,620)	(10,008)

Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for pension benefits and for funding benefits in accordance with statutory provisions. The Council accounts for pension benefits in the CIES as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Council makes employer's contributions to pension funds or eventually pays any pensions for which it is responsible. The credit balance on the Pensions Reserve shows a surplus in the resources the Council has set aside to meet the benefits earned by past and current employees as the pension fund is now in a net asset position.

	2024-25 £'000	2023-24 £'000
Balance at 1 April	2,037	10,668
Actuarial (gains) or losses on pension assets and liabilities	7,481	(7,808)
Reversal of items relating to retirement benefits debited or credited to the Surplus/Deficit on		
Provision of Services in the Comprehensive Income and Expenditure Statement	2,219	2,563
Employer's pension contributions and direct payments to pensioners payable in the year	(3,597)	(3,386)
Balance at 31 March	8,140	2,037

Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund balance from accruing for compensated absences earned but not taken in the year, i.e. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund balance is neutralised by transfers to or from the Account.

NOTES TO THE CORE FINANCIAL STATEMENTS

Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax income and NNDR income in the Comprehensive Income and Expenditure Statement as it falls due from council tax and NNDR payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

	2024-25 £'000	2023-24 £'000
Balance at 1 April	(1,970)	(1,050)
Amount by which council tax credited to the CIES is different from council tax income calculated for the year in accordance with statutory requirements	9	39
Amount by which NNDR credited to the CIES is different from NNDR income calculated for the year in accordance with statutory requirements	1,316	(959)
Balance at 31 March	(645)	(1,970)

Note 20 - Members' Allowances

The Council paid the following amounts to Members of the Council during the year.

	2024-25 £'000	2023-24 £'000
Basic and special responsibility allowances	487	482
Expenses	33	30
Total	520	512

NOTES TO THE CORE FINANCIAL STATEMENTS

Note 21 – Officers’ Remuneration

The remuneration paid to the Council’s senior employees is as follows:

Title	2024-25				2023-24			
	Salary (incl fees & allow- ances) £	Exp- enses Allow- ances £	Pension Contr- ibution £	Total £	Salary (incl fees & allow- ances) £	Exp- enses Allow- ances £	Pension Contr- ibution £	Total £
Chief Executive (Head of Paid Service)	146,704	1,402	19,878	167,984	140,577	1,239	19,552	161,368
Deputy Chief Executive and Monitoring Officer	122,802	1,280	16,564	140,646	119,344	1,239	16,633	137,216
Executive Director	100,606	1,339	13,158	115,103	89,723	1,239	12,496	103,458
Executive Director	100,294	1,295	13,347	114,936	89,721	1,239	12,481	103,441
Assistant Director - People & Technology	81,647	1,239	11,173	94,059	79,560	1,239	11,003	91,802
Assistant Director - Contracts & Governance	81,454	1,239	11,332	94,025	79,392	1,239	11,056	91,687
Assistant Director - Economy & Growth	80,162	1,239	11,159	92,560	68,573	1,239	9,542	79,354
Assistant Director - Property & Infrastructure	76,624	1,294	10,641	88,558	68,757	1,239	9,542	79,538
Assistant Director - Finance (Section 151 Officer)	74,135	1,239	10,295	85,669	68,654	1,239	9,542	79,435
Assistant Director - Health & Housing	74,233	1,276	10,123	85,631	68,699	1,239	9,342	79,280
Assistant Director - Planning & Building Control	67,335	5,625	8,398	81,357	-	-	-	-

The table above shows the full 100% costs of each senior employee for the periods employed in 2023-24 and 2024-25. One employee started work for the Council on 1 July 2024 and their remuneration is shown from this date. Taxable benefits in kind, such as lease cars, are included in the salary column.

NOTES TO THE CORE FINANCIAL STATEMENTS

The Council's total employees receiving more than £50,000 remuneration for the year (excluding employer's pension contributions) were paid as in the table below (this includes the senior employees in the table above):

Remuneration Band	2024/25 Number of employees	2023/24 Number of employees
£50,000 - £54,999	10	14
£55,000 - £59,999	10	5
£60,000 - £64,999	6	2
£65,000 - £69,999	3	4
£70,000 - £74,999	3	1
£75,000 - £79,999	5	0
£80,000 - £84,999	3	3
£85,000 - £89,999	3	0
£90,000 - £94,999	0	2
£100,000 - £104,999	2	0
£120,000 - £124,999	1	1
£140,000 - £144,999	0	1
£145,000 - £149,999	1	1

The number of exit packages with total cost per band and total cost of the compulsory and other redundancies are set out in the table below:

2024-25		Number of	Number of	Total Number	Total cost of
Exit Package Cost Band (including special payments)	Number of	Other	Departures	of Exit	Exit
	Compulsory	Departures	Agreed	Packages by	Packages in
	Redundancies	Agreed	Agreed	Cost Band	Each Band
					£
£0 - £20,000	1	2	3	3	33,393
£20,001 - £40,000	1	1	2	2	44,544
Total	2	3	5	5	77,937

NOTES TO THE CORE FINANCIAL STATEMENTS

2023-24				
Exit Package Cost Band (including special payments)	Number of Compulsory Redundancies	Number of Other Departures Agreed	Total Number of Exit Packages by Cost Band	Total cost of Exit Packages in Each Band £
£0 - £20,000	1	2	3	39,195
Total	1	2	3	39,195

Note 22 – External Audit Costs

The Council has incurred the following costs for services provided by the Council's external auditors (Ernst & Young).

	2024-25 £'000	2023-24 £'000
Fees payable with regard to external audit services carried out by the appointed auditor for the year	173	105
Fees payable for the certification of grant claims and returns for the year	24	23
Total	197	128

Note 23 – Related Party Transactions

The Council is required to disclose material transactions with related parties, bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. Disclosure of these transactions allows readers to assess the extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Council.

Central Government

Central Government has significant influence over the general operations of the Council, it is responsible for providing the statutory framework within which the Council operates, provides some of its funding in the form of grants and prescribes the terms of many of the transactions that the Council has with other parties (i.e. Council tax bills, housing benefits, etc). Grants received from Government departments are set out in note 17. Grant receipts outstanding at the end of the year are included in note 13.

Members

Members of the Council have direct control over the Council's financial and operating policies. The total of Members Allowances is shown in note 20. One Member is a director of Breckland Bridge Ltd. Information relating to Breckland Bridge is shown in the Group Accounts section of these accounts. There are a number of Members who represent Breckland Council on outside bodies. One Member was involved in groups or companies that the Council has had transactions with during the year in the Breckland area, however there have been no material transactions in this financial year.

NOTES TO THE CORE FINANCIAL STATEMENTS

Officers

One officer is the Company Secretary and another senior officer is a Director of ARP Trading Ltd. Further details on ARP Trading are given below. One senior officer is a Director of Breckland Bridge Ltd. Further information on Breckland Bridge is given below.

Other Public Bodies

Transactions with the Norfolk Pension Fund are detailed in the Pensions note 7.

Precepts paid to other authorities from Council Tax collected and other authorities retained share of National Non-Domestic Rates are detailed in the Collection Fund note. The precept value paid to parish and town councils is included in the Breckland Council Tax figure in the collection fund note and was £5,425k in 2024-25 (£4,977k in 2023-24).

Entities Controlled or Significantly Influenced by the Council

Anglia Revenues Partnership (ARP) Trading Limited is a Joint Venture Company set up in 2006 with Forest Heath District Council to trade with authorities in revenues and benefits services. This arrangement is a legal entity which was conducted under joint control with 50:50 voting rights and financial share of 66:34 between Breckland Council and Forest Heath Council respectively. In January 2017 the shareholding of the Company changed and is now structured with an equal shareholding and voting rights between the five ARP Joint Committee partners; Breckland Council, East Cambridgeshire Council, East Suffolk Council, Fenland Council and West Suffolk Council. The company is not currently undertaking any trading activities and was made dormant in 2018-19. Copies of ARP Trading Ltd's accounts may be obtained by contacting them at the Breckland Council address.

The Anglia Revenues Partnership Joint Committee was set up to deliver the Housing Benefit, Council Tax, and Business Rates services for Breckland Council and Forest Heath District Council. East Cambridgeshire District Council joined the partnership on 1 April 2007 and formally joined the Joint Committee in October 2010. St Edmundsbury Council joined the new Joint Committee on 1 April 2011. Waveney District Council, Fenland District Council and Suffolk Coastal joined the partnership on 1 April 2014. Effective from 1 April 2019 Forest Heath and St Edmundsbury joined to form West Suffolk Council and Waveney and Suffolk Coastal joined to form East Suffolk Council. The five authorities hold equal voting rights but shares in costs and surpluses arising from the arrangement are based on an agreed share as part of the Joint Committee agreement. This share is based on a combination of figures; liability orders, NNDR live properties, Housing Benefit claimants and Council Tax caseloads. These levels of workloads are reviewed annually on 1 August each year and updated for the budget set the following year to ensure the costs are based on the levels of workloads each year.

The Council's share of partnership transactions and balances are included within the relevant lines within the accounts.

The Council formed a Local Asset Backed Vehicle (LABV) company, Breckland Bridge, with the Land Group (Breckland) Ltd. Group accounts are prepared for this company and more information can be found in the Group Accounts section of these accounts. The interest rate on the working capital loan to Breckland Bridge of £117k was reduced from 12.5% to 0% with effect from 1 April 2022. The interest on all the loans to Breckland Bridge in respect of the Colkirk scheme was paused from 1 January 2025. These loans would therefore now be classed as soft loans. The effect of these changes have been assessed and the financial impact is deemed to be immaterial, therefore no adjustments have been made to the Council's accounts to reflect these changes.

NOTES TO THE CORE FINANCIAL STATEMENTS

Note 24 – Leases

Authority as Lessor

Operating Leases

The Council has granted a number of leases on commercial properties, land and community centres, which have been accounted for as operating leases. The future minimum lease payments receivable under non-cancellable leases in future years are:

	31.03.2025	31.03.2024
	£'000	£'000
Not later than one year	2,375	2,413
Later than one year and not later than five years	5,236	5,002
Later than five years	11,185	9,141
Total	18,796	16,556

The minimum lease payments receivable do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews. The contingent rents are nil for the Council as rent reviews are based on market values, not specified amounts.

Finance Leases

The Council has leased out property on a finance lease as follows:

- Riverside Hotel to Travelodge with a remaining term of 16 years
- Riverside Cinema to Light Cinemas with a remaining term of 16 years
- Merle Body Centre to Swaffham and District MHA with a remaining term of 17 years

The Council has a gross investment in the lease, made up of the minimum lease payments expected to be received over the remaining term and the residual value anticipated for the property when the lease comes to an end. The minimum lease payments comprise settlement of the long-term debtor for the interest in the property acquired by the lessee and finance income that will be earned by the Council in future years whilst the debt remains outstanding. The gross investment is made up of the following amounts (the reduction compared to 2023-24 is owing to the sale of Barnham Broom Golf & Country Club):

	31.03.2025	31.03.2024
	£'000	£'000
Finance lease debtor (net present value of minimum lease payments):		
Current	102	(59)
Non-current	4,254	9,862
Unearned finance income	2,151	12,595
Unguaranteed residual value of property	(1,274)	(1,274)
Gross investment in the lease	5,233	21,124

The gross investment in the lease and the minimum lease payments will be received over the following periods:

NOTES TO THE CORE FINANCIAL STATEMENTS

	Gross investment in lease		Minimum Lease Payments	
	31.03.2025	31.03.2024	31.03.2025	31.03.2024
	£'000	£'000	£'000	£'000
Not later than one year	261	531	261	531
Later than one year and not later than five years	1,062	2,977	1,062	2,977
Later than five years	3,910	17,616	3,910	17,616
Total	5,233	21,124	5,233	21,124

The Council has not set aside any allowance for uncollectible amounts relating to these leases in 2024-25 (£Nil in 2023-24).

The minimum lease payments do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews. The contingent rents are nil for the Council as rent reviews are carried out based on market values, not specified amounts.

Authority as Lessee

Transition to IFRS16 Lease Accounting for Right of Use Assets

The Council adopted the new leasing standard IFRS16 from 1st April 2024.

The main impact of the new requirements is that for arrangements previously accounted for as operating leases (i.e. without recognising the leased property as an asset and future rents as a liability) a right-of-use asset and a lease liability are to be brought into the balance sheet at 1 April 2024. Leases for items of low value and lease that expire on or before 31 March 2025 are exempt from the new arrangements. IFRS 16 has been applied retrospectively, but with the cumulative effect recognised at 1 April 2024. This means that right-of-use assets and lease liabilities have been calculated as if IFRS 16 had always applied but recognised in 2024-25 and not by adjusting prior year figures. However, some practical expedients have been applied as required or permitted by the Code:

- Lease liabilities are measured at the present value of the remaining lease payments at 1 April 2024, discounted by the Council's incremental borrowing rate at that date
- The weighted average of the incremental borrowing rates used to discount liabilities was 5.02%
- Right-of-use assets are measured at the amount for the lease liability, adjusted for any prepaid or accrued lease payments that were in the balance sheet on 31 March 2024 – any initial direct costs have been excluded
- All leases were assessed as to whether they were onerous at 31 March 2024 and it was determined that there were none.

This has resulted in the following additions to the balance sheet as at 1 April 2024:

- £597,721 Property, plant and equipment – buildings and vehicles (right-of-use assets)
- £151,931 Current creditors (lease liabilities)
- £445,790 Non-current creditors (lease liabilities)

NOTES TO THE CORE FINANCIAL STATEMENTS

The newly recognised lease liabilities of £597,721 compare with the operating lease commitments of £667,375 at 31 March 2024. When these are discounted to their present value of £597,721 (using the incremental borrowing rate at 1 April 2024), there is a difference of £69,654 from the newly recognised lease liabilities. This is explained by the fact that the lease liabilities exclude amounts for leases of low value items and leases that will expire before 31 March 2025.

Movement of Right-of-use assets

This table shows the change in the value of the right-of-use assets held under lease by authority:

	Land and Buildings	Vehicles, Plant and Equipment	Total
	£'000	£'000	£'000
Balance at 1 April 2024	471	127	598
Additions	-	-	-
Revaluation	306	-	306
Depreciation	(113)	(28)	(141)
Disposals	-	-	-
Balance at 31 March 2025	664	99	763

NOTES TO THE CORE FINANCIAL STATEMENTS

Transactions under leases

The authority incurred the following expenses and cash flows in relation to leases:

	£'000
Comprehensive income and expenditure statement	
Interest expense on lease liabilities	4
Expense relating to short-term leases	-
Expenses relating to exempt lease of low-value items	6
Cash flow statement	
Total cash outflows for leases	10

Maturity analysis of lease liabilities

The lease liabilities are due to be settled over the following time bands (measured at the undiscounted amounts of expected cash payments):

	£'000
Less than one year	191
One to five years	313
More than five years	-
Total undiscounted liabilities	504

Note 25 – Private Finance Initiatives and Similar Contracts

In December 2005, the Council entered into a 33.5-year PFI contract for the provision of leisure management and facilities in Thetford and Dereham. The contract specifies minimum standards for the services to be provided by the contractor, with deductions from the fee payable being made if facilities are unavailable or performance is below the minimum standards. The contractor took on the obligation to construct the centre at Dereham and to maintain the centres in a minimum acceptable condition and to procure and maintain the plant and equipment needed to operate the centres. The buildings and any plant and equipment installed in them at the end of the contract will be transferred to the Council. The Council only has the right to terminate the contract if it compensates the contractor in full for costs incurred and future profits that would have been generated over the remaining term of the contract.

Property Plant and Equipment – The assets used to provide services at the leisure centres are recognised on the Council's Balance sheet. Movements in their fair value over the year are detailed in the analysis of the movement on the Property, Plant and Equipment balance in note 8.

NOTES TO THE CORE FINANCIAL STATEMENTS

Payments – The Council makes an agreed payment each year which is increased each year by inflation and can be reduced if the contractor fails to meet performance standards in any year but which is otherwise fixed. The unitary charge payable in 2024-25 totalled £3,154k (£2,662k in 2023-24). This was charged to the Comprehensive Income and Expenditure Statement as £1,740k service and asset maintenance charge (debited to Contracts and Governance), £570k capital lifecycle costs (allocated to a prepayment account over the life of the contract to evenly spread the capital spend), £365k finance costs and £164k contingent rental costs (debited to interest payable) and £315k relating to the write down of obligations to the lessor. The service charge amount in 2024-25 of £1,740k (£1,384k in 2023-24) included a credit of £nil relating to performance deductions within the year (£nil in 2023-24).

There are provisions within this PFI arrangement which may affect the amount, timing and certainty of future cash flows, these are as follows:

- A benchmarking exercise is carried out every 5 years (last carried out in 2023). There is a risk that an increase/decrease in unitary charge could result from this exercise.
- The contract is subject to an annual inflationary increase and therefore higher than anticipated inflation levels would lead to higher payment levels. If this occurs in the early years of the contract, there is a compounding effect on the later contract years.
- PFI credits are received from the Department for Digital Culture, Media & Sport (DCMS), a failure to provide the DCMS with their required information could result in a loss of these credits to the Council.

Payments remaining to be made under the PFI contract as at 31 March 2025.

These payments are shown as cash-based prices and include an estimate for average inflation over the remaining life of the contract of 2.09% per year.

	Principal repayment £'000	Finance costs £'000	Service charges £'000	Capital prepayment £'000	Total £'000
Amounts payable in 1 year	332	521	1,819	597	3,269
Amounts payable 2 – 5 years	1,517	2,000	7,888	2,606	14,011
Amounts payable 6 – 10 years	2,403	2,242	10,800	3,589	19,034
Amounts payable 11–15 years	2,361	1,465	8,767	3,027	15,620
Total	6,613	6,228	29,274	9,819	51,934

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable. The liability outstanding is as follows:

	2024-25 £'000	2023-24 £'000
Balance outstanding at 1 April	6,928	7,227
Interest charge for the year	364	381
Principal repayment during the year	(315)	(299)
Interest repayment during the year	(364)	(381)
Balance outstanding at 31 March	6,613	6,928

NOTES TO THE CORE FINANCIAL STATEMENTS

Amounts payable within 1 year are £332k and amounts payable after 1 year are £6,281k.

Reconciliation of liabilities arising from financing activities:

	01.04.2023	Financing cash flows	Other non cash changes	31.03.2024	Financing cash flows	Other non cash changes	31.03.2025
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
On balance sheet PFI liabilities	7,227	(680)	381	6,928	(679)	364	6,613
Total liabilities from financing activities	7,227	(680)	381	6,928	(679)	364	6,613

Note 26 – Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under PFI contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Council, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Council that has yet to be financed. The CFR is analysed in the second part of this note. The Council's CFR is positive, which means that there is an underlying requirement to borrow. The Council was able to use new capital receipts and its cash balances to fund its capital programme in 2024-25, so did not borrow externally.

NOTES TO THE CORE FINANCIAL STATEMENTS

	2024-25	2023-24
	£'000	£'000
<i>Opening Capital Financing Requirement</i>	10,608	9,116
Capital Investment:		
Non-current assets additions and subsequent expenditure	5,768	5,858
Capital Loans	794	1,253
Revenue expenditure funded from capital under statute	3,288	2,590
Right of Use Assets (Leases over 1 year)	598	-
Sources of Finance:		
Capital receipts	(2,332)	(1,237)
Government grants and other contributions	(5,046)	(4,180)
PFI capital prepayment	(679)	(776)
Direct revenue contributions	(752)	(1,083)
Minimum Revenue Provision (MRP)	(1,117)	(933)
<i>Closing Capital Financing Requirement</i>	11,130	10,608
<i>Explanation of movements in year</i>		
Increase in underlying need to borrow (unsupported by Government financial assistance)	522	1,492
<i>Increase/(decrease) in Capital Financing Requirement</i>	522	1,492

Note 27 – Financial Instruments

Financial Instruments

The following categories of financial instruments are carried in the Balance Sheet:

	Non-Current		Current		Total	
	31.03.2025	31.03.2024	31.03.2025	31.03.2024	31.03.2025	31.03.2024
	£'000	£'000	£'000	£'000	£'000	£'000
Financial Assets						
Investments held at amortised cost	-	-	32,523	24,054	32,523	24,054
Debtors held at contract amounts	756	738	7,076	4,611	7,832	5,349
Total Financial Assets	756	738	39,599	28,665	40,355	29,403
Financial Liabilities						
Creditors held at contract amounts	-	-	(5,732)	(5,393)	(5,732)	(5,393)
Total Financial Liabilities	-	-	(5,732)	(5,393)	(5,732)	(5,393)

NOTES TO THE CORE FINANCIAL STATEMENTS

Details on finance leases are contained in the leases note 24. Details on the PFI scheme outstanding amounts payable within 1 year and after 1 year are contained in the PFI Note 25.

Financial Instruments Income, Expense, Gains and Losses

Interest paid relating to the PFI scheme is charged to the Comprehensive Income and Expenditure Statement, details relating to this scheme and the payments made during the year can be found at Note 25. Interest payable and receivable is detailed in the Comprehensive Income & Expenditure Statement.

Fair Value of Assets and Liabilities

Financial liabilities and financial assets are carried in the Balance sheet at amortised cost. As at 31 March 2025, the fair values of the items in the table above are equal to the carrying amount shown in the table.

Nature and extent of risk arising from Financial Instruments

Key Risks

The Council's activities expose it to a variety of financial risks. The key risks are:

- Credit risk – the possibility that other parties might fail to pay amounts due to the Council;
- Liquidity risk – the possibility that the Council might not have funds available to meet its commitments to make payments;
- Market risk - the possibility that financial loss might arise for the Council as a result of changes in such measures as interest rates movements.

Overall Procedures for Managing Risk

The Council has adopted CIPFA's Treasury Management in the Public Services: Code of Practice and complies with the CIPFA Prudential Code and has set Treasury Management indicators and Prudential indicators to control key financial instrument risks.

The Council sets an annual Treasury Management Strategy & Policy and Investment Strategy which was recommended to Full Council for approval by the Governance and Audit Committee on 8 February 2024 (approved by Full Council 22 February 2024) and is available on the Council's website. The Treasury Management Policy includes principles for risk management as well as Treasury Management Practices (TMP's) which cover specific areas including risks.

Credit risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Council's customers.

This risk is minimised through the Annual Investment Strategy, which requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria, in accordance with the Fitch, Moody's and Standard & Poors' Credit Ratings Services. The Annual Investment Strategy also considers maximum amounts and time limits in respect of each financial institution. Deposits are not made with banks and financial institutions unless they meet the minimum requirements of the investment criteria outlined above. Additional selection criteria are also applied after these initial criteria are applied. The key areas of the Investment Strategy are that the minimum criteria for investment counterparties include:

NOTES TO THE CORE FINANCIAL STATEMENTS

- The Council applies the creditworthiness service provided by Link Asset Services (our Treasury Management advisors). This service employs a sophisticated modelling approach utilising credit ratings from the three main credit rating agencies (Fitch, Moody's and Standard & Poors). In keeping with the rating agencies new methodologies, the rating element of the Link credit assessment process now focusses solely on the short and long-term ratings of an institution. The credit ratings of counterparties are supplemented with overlays from credit watches and credit outlooks from credit ratings agencies, CDS spreads and sovereign ratings.
- Typically, the minimum credit ratings criteria the Council uses will be a short term of F1, long term of A-, viability of A- and a support rating of 1.

Customers for goods and services are assessed (where material), taking into account their financial position, past experience and other factors.

The Council's maximum exposure to credit risk in relation to its investments in banks and building societies cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of irrecoverability applies to all of the Council's deposits, but there was no evidence as at the 31 March 2025 that this was likely to crystallize.

No breaches of the Council's counterparty criteria occurred during the reporting period and the Council does not expect any losses from non-performance by any of its counterparties in relation to deposits.

Liquidity risk

The Council manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well as through a comprehensive cash flow management system, as required by the CIPFA Code of Practice. This seeks to ensure that cash is available when it is needed.

The Council has ready access to borrowings from the Money Markets to cover any day-to-day cash flow need, and the PWLB and Money Markets for access to longer-term funds. The Council is also required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

Market risk

The Council would be exposed to interest rate movements on any variable rate investments, however currently the Council only has fixed rate cash investments and therefore the market risk is not considered material.

Note 28 – Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in note 1, the Council has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statements of Accounts are:

- Assets Held for Sale – The Code gives strict criteria which have to be met before assets can be classified as 'held for sale'. At 31 March 2025 there are two assets which meet these criteria and are classified as 'Assets Held for Sale'; which is one piece of land at Two Mile Bottom and one piece of land at Gaymer Close (Greyhound Lane) Banham.

NOTES TO THE CORE FINANCIAL STATEMENTS

- PFI scheme – Based on the scope of the Code and IFRIC 12, the Council has concluded that the leisure PFI scheme falls under the scope of IFRIC 12 and the PFI scheme and assets are therefore accounted for on an on-balance sheet basis. The Accounting Policy for PFI (note 1) details judgements made in applying capital spend to the assets held on the Balance Sheet.
- Categorisation of assets – The Code gives strict criteria for assets held as Investment Properties. For the Council, those assets which are held for rental by the commercial property department and those assets which are held purely to gain capital appreciation (with a formal plan/policy detailing this) are classified as investment properties. Surplus land held by the Council which may be subject to capital appreciation, but is not part of a formal plan/policy is held as Surplus property plant & equipment. Assets are classified as Heritage Assets if the primary purpose for holding the asset is principally contribution to knowledge/culture rather than a provision of service. If the asset is primarily providing a service, then this will not be classified as a Heritage Asset.
- Provisions – Provisions made for legal cases and compensation claims are prudent estimates made for 'live' cases and are expected to be resolved within the next 12 months. Provisions made for NNDR appeals are estimates made for the expected loss in NNDR income as a result of successful appeals based on currently outstanding appeals dated back to 01.04.2017 and outstanding appeals dated back to 01.04.2023.
- Classification of Leases – The Council may make certain judgements when classifying leases as finance or operating. During 2024-25 there were no new lease renewals which were classified as finance leases. This judgement only applies when the Council is acting as lessor.

Note 29 – Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The preparation of financial statements requires management to make judgements, estimates and assumptions that affect the amounts reported for assets and liabilities as at the Balance Sheet date and the amounts reported for the revenues and expenses during the year. However, the nature of estimation means that actual outcomes could differ from those estimates.

The key judgements and estimation uncertainties that have a significant risk of causing material adjustment to the carrying amounts of assets and liabilities within the next financial year are as follows:

Item	Uncertainties	Effect if Actual Results Differ from Assumptions
Pensions liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged by the Council to provide expert advice about the assumptions to be applied.	The pensions note (note 7) provides full details of the assumptions made and also a table showing a sensitivity analysis.
Non Current Assets	Estimated values and useful lives of non-current assets (i.e. property and land) are produced by professional external Valuers in accordance with established practices as detailed in the Accounting Policies at note 1.	The values held in the Balance Sheet reflect the estimated values and useful lives provided by the Valuer. The difference in values held in the Balance Sheet if estimates were higher/lower are: 1% change in non-current asset values = £840k 1 year less useful lives on all assets = £273k 1 year more useful lives on all assets = (£181k)

NOTES TO THE CORE FINANCIAL STATEMENTS

<p>NNDR Provisions</p>	<p>Estimates are made within the accounts for the likely reduction in NNDR income receivable by the Council from successful appeals on rateable values by companies. At 31.03.2025 the level of provisions for NNDR appeals is £1,634k (5.99% of the rateable value appealed on the 2017 list and 26% per year of the rateable value appealed at 31.03.2025 on the 2023 list). The methodology used to estimate these values are detailed in the Accounting Policies for the Collection Fund in note 1.</p>	<p>At 31 March 2025 there were 11 outstanding appeals against a total appealed rateable value of £3,129k dating back to 01-04-2017. The financial effect on the Council's share of the NNDR provisions if estimates were higher or lower are: 1% higher/lower = £2k</p> <p>At 31 March 2025 there were 80 outstanding appeals against a total appealed rateable value of £5,568k dating back to 01-04-2023. The financial effect on the Council's share of the NNDR provisions if estimates were higher or lower are: 1% higher/lower = £14k</p>
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Note 30 – Events After the Balance Sheet Date

The unaudited financial accounts were authorised for issue by the Assistant Director Finance on 30 May 2025. Events taking place after this date are not reflected in the financial statement or notes. Where events taking place before this date provided information about conditions existing at 31 March 2025, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

In January 2026, Cabinet considered a report to approve a new business plan for Breckland Bridge Ltd. At the time of issue of these accounts, no decision on this matter has been made by Full Council, however a decision is expected in the next few months. If approved, this new business plan would change the business model of Breckland Bridge away from direct development of housebuilding and into a planning-led and disposal-focused model for the Council's land. This revised model would significantly reduce exposure to construction cost inflation and market volatility, whilst continuing to support housing delivery. If approved this new business model would not generate any surplus from direct development delivery and therefore historic working capital loans would not be repaid. It is therefore likely that if a decision is made to agree the report recommendations that the working capital loan balance of £464k would require write off or a provision for write off in the 25-26 statement of accounts. In addition, the current construction scheme is forecast to result in a deficit overall, leading to a potential write off/Expected Credit Loss of circa £144k, however the overall scheme surplus/deficit will not be known until around May 2026 when the sales of properties are nearing completion. The report can be accessed at [\(Public Pack\)Agenda Document for Cabinet, 12/01/2026 09:30](#).

Note 31 – Accounting Standards Issued But Not Yet Adopted

The Code of Practice on Local Authority Accounting in the UK 2025-26 ("the Code") has introduced the following changes in accounting standards, which will need to be adopted fully by the Council in the 2025-26 financial statements from 1 April 2025.

IAS 21 *The Effects of Changes in Foreign Exchange Rate (Lack of Exchangeability)* issued in August 2023. The amendments to IAS 21 clarify how an entity should assess whether a currency is exchangeable and how it should determine a spot exchange rate when exchangeability is lacking, as well as require the disclosure of information that enables users of financial statements to understand the impact of a currency not being exchangeable.

NOTES TO THE CORE FINANCIAL STATEMENTS

IFRS 17 Insurance Contracts issued in May 2017. IFRS 17 replaces IFRS 4 and sets out principles for recognition, measurement, presentation and disclosure of insurance contracts.

The Council is required to disclose information relating to the impact of the accounting changes on the financial statements as a result of the adoption by the Code of a new standard that has been issued, but is not yet required to be adopted by the Council. The Council is required to make disclosure of the estimated effect of the new standard in these financial statements. It is not anticipated that the new standards detailed above will have a material impact on the financial statements.

The following accounting standards have changes under the Code next year, and the impact of these will be assessed once the Code is issued and more details are available.

- Changes to the measurement of non-investment assets within the 2025-26 Code include adaptations and interpretations of IAS 16 *Property, Plant and Equipment* and IAS 38 *Intangible Assets*. These include setting out three revaluation processes for operational property, plant and equipment, requiring indexation for tangible non-investment assets and a requirement to value intangible assets using the historical cost approach. These have the same effect as requiring a change in accounting policy due to an amendment to standards, which would normally be disclosed under IAS 8. However, the adaptations also include a relief from the requirements of IAS 8 following a change in accounting policy

Note 32 – Material / Unusual items of income and expense

Grant Income

The accounting requirements for grants differ dependent on whether the Council is acting as either a principal or an agent or whether they are non-ringfenced grants. In general terms if the Council has discretion on grant scheme criteria they are acting as a principal and the transactions will be included in the CIES, where there is no discretion the Council acts as an intermediary agent and transactions will not be shown in the CIES.

The table below details the most significant grants received and how they have been shown in the financial statements.

Grant Name	Transaction Type	Total Received £'000	Total Spent £'000	Balance £'000	Balance Held In
Local Authority Housing Fund Grant	Agent	(2,898)	2,775	(123)	Short Term Creditors
UK Shared Prosperity Fund – Capital	Principal	(362)	251	(111)	Short Term Creditors
UK Shared Prosperity Fund – Revenue	Principal	(1,098)	916	(182)	Economy & Growth Reserve
Food Waste Grant – Capital	Agent	(1,378)	0	(1,378)	Capital Grants Receipts in Advance

Note 33 – Going Concern

The accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2024-25, which is based upon International Financial Reporting Standards (IFRS), as amended for the UK public sector. The accounts have been prepared on the going concern basis.

NOTES TO THE CORE FINANCIAL STATEMENTS

In carrying out its assessment that this basis is appropriate, made for the going concern period to 31 March 2029, management of the Council have undertaken forecasting of both income and expenditure, the expected impact on reserves, and cashflow forecasting.

Our most recent year end balances as reported in these statements are shown in the table below along with the predicted balances for future years:

Date	General Fund	Earmarked Revenue Reserves
31 March 2025	£3.6m	£19.3m
31 March 2026 (estimated & unaudited)	£3.6m	£18.7m
31 March 2027 (estimated & unaudited)	£3.6m	£16.5m
31 March 2028 (estimated & unaudited)	£3.0m	£14.5m
31 March 2029 (estimated & unaudited)	£3.0m	£14.3m

The minimum level of General Fund balances as set by the Council's S151 Officer is £2.5m, but £500k was budgeted to be added to the General Fund in 2024-25, to bring it up to £3m; this figure has been exceeded due to a favourable outturn position.

The Council had cash and short-term investment balances of £33.211m as of 30 April 2025. The Council has undertaken an assessment of its liquidity position and cash flow forecasting through to March 2029 which demonstrates a positive cash position across the whole period without the need for external borrowing. As it has a positive CFR, the Council may choose to borrow externally to fund its capital programme.

The budget and medium term plan was set in the context of inflationary and demand pressures continuing into 2025-26 and beyond. The 2025-26 budget includes an efficiency requirement of £898k, increasing to £1,634k in 2026-27, which will be delivered through the Council's Evolve programme. The liquidity position will not be significantly affected if these targets are not fully achieved, with minimum levels of liquidity remaining throughout the period.

On this basis, the Council concludes that it will have adequate resources to continue in operational existence throughout the going concern period maintaining the provision of its services. For this reason, alongside the statutory guidance, it continues to adopt the going concern basis in preparing these financial statements.

THE COLLECTION FUND

This account reflects the statutory requirements for billing authorities to maintain a separate Collection Fund, which shows the transactions of the billing Authority in relation to National Non-Domestic Rates and the Council Tax, and illustrates the way in which these have been distributed to preceptors (i.e. local authorities and the Government) and the General Fund.

Collection Fund Revenue Account

	2024-25			2023-24		
	Council Tax £'000	NDR £'000	Total £'000	Council Tax £'000	NDR £'000	Total £'000
Income						
<i>Income Receivable:</i>						
Council Tax receivable	(105,149)	-	(105,149)	(98,567)	-	(98,567)
National Non-Domestic Rates receivable	-	(37,812)	(37,812)	-	(35,460)	(35,460)
Transitional Protection receivable/payable	-	(1,593)	(1,593)	-	(4,175)	(4,175)
<i>Repayment of previous year's deficit:</i>						
Breckland Council	-	-	-	-	(461)	(461)
Central Government	-	-	-	-	(576)	(576)
Norfolk County Council	-	-	-	-	(115)	(115)
Norfolk Police & Crime Commissioner	-	-	-	-	-	-
Total Income	(105,149)	(39,405)	(144,554)	(98,567)	(40,787)	(139,354)
Expenditure						
<i>Apportionment of previous year's surplus:</i>						
Breckland Council	78	1,274	1,352	137	-	137
Central Government	-	1,593	1,593	-	-	-
Norfolk County Council	568	319	887	1,010	-	1,010
Norfolk Police & Crime Commissioner	108	-	108	192	-	192
	754	3,186	3,940	1,339	-	1,339
<i>Precepts:</i>						
Breckland Council	10,833	14,027	24,860	10,050	13,592	23,642
Central Government	-	17,534	17,534	-	16,991	16,991
Norfolk County Council	78,310	3,507	81,817	73,143	3,398	76,541
Norfolk Police & Crime Commissioner	14,794	-	14,794	13,913	-	13,913
	103,937	35,068	139,005	97,106	33,981	131,087

THE COLLECTION FUND

	2024-25			2023-24		
	Council Tax £'000	NNDR £'000	Total £'000	Council Tax £'000	NNDR £'000	Total £'000
<i>Charges to the Collection Fund:</i>						
Write offs of uncollectable amounts	219	456	675	257	257	514
Appeals charged to the Provision	-	(2,183)	(2,183)	-	(962)	(962)
Increase/(Decrease) in Bad Debts Provision	305	132	437	265	(190)	75
Increase/(Decrease) in Appeals Provision	-	2,498	2,498	-	2,233	2,233
Cost of Collection	-	172	172	-	171	171
Renewable Energy Income retained by Breckland	-	2,873	2,873	-	2,869	2,869
Interest on NNDR Refunds		79	79		12	12
	524	4,027	4,551	522	4,390	4,912
(Surplus)/Deficit for the Year	66	2,876	2,942	400	(2,416)	(2,016)
Fund Balance at 1 st April	(1,354)	(4,580)	(5,934)	(1,754)	(2,164)	(3,918)
(Surplus)/Deficit Carried Forward at 31st March	(1,288)	(1,704)	(2,992)	(1,354)	(4,580)	(5,934)

THE COLLECTION FUND

Notes to the Collection Fund

1. Income from Non-Domestic Rates

The total non-domestic rateable value at 31 March 2025 was £104,541,463 and the national non-domestic multiplier for the year was £0.546 (£0.499 for small businesses).

2. Council Tax

The Council Tax base for 2024-25 was as follows:

	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H	Total
No. of chargeable dwellings	15,531	17,842	14,198	8,127	4,787	1,823	795	52	63,155
Band D equivalent	10,354	13,877	12,620	8,127	5,851	2,633	1,325	104	54,891
Net effect of premiums, discounts and collection allowance									(8,058)
Tax Base for Council Tax Purposes									46,833

2024-25 figures as approved in February 2024.

3. Precepts and Demands on the Collection Fund

The major precepting authorities, their precepts and share of the fund balance are shown in the table below.

Council Tax	2024-25	Share of Balance	2024-25	2023-24
	Precept/Demand	31.03.2025	Total	Total
	£'000	£'000	£'000	£'000
Norfolk County Council	78,310	(973)	77,337	72,123
Norfolk Police & Crime Commissioner	14,794	(184)	14,610	13,720
Breckland Council	10,833	(131)	10,702	9,909
Total	103,937	(1,288)	102,649	95,752

NDR	2024-25	Share of Balance	2024-25	2023-24
	Precept/Demand	31.03.2025	Total	Total
	£'000	£'000	£'000	£'000
Norfolk County Council	3,507	(170)	3,337	2,940
Central Government	17,534	(852)	16,682	14,701
Breckland Council	14,027	(682)	13,345	11,760
Total	35,068	(1,704)	33,364	29,401

GROUP ACCOUNTS

Introduction

The Code sets out a requirement to prepare group accounts where the authority has interests in subsidiaries, associates and/or joint ventures, subject to the consideration of materiality. A review of the Council's relationships with other bodies is carried out each year to consider whether it is appropriate to prepare group accounts.

Breckland Bridge Ltd

Breckland Council have formed a Local Asset Backed Company (LABV) with The Land Group (Breckland) Ltd. The objective of Breckland Bridge Ltd is to accelerate long term regeneration and economic growth through projects in the Council area, with a view to securing the economic, social and environmental well-being of the Council area whilst also delivering a financial return for the shareholders.

Note 1 to these Group Accounts provides more details on the Council's relationship with Breckland Bridge Ltd.

GROUP ACCOUNTS

Group Expenditure and Funding Analysis

	Net Expenditure Chargeable to the General Fund 2024-25 £'000	Adjustments Between Funding & Accounting Basis 2024-25 £'000	Net Expenditure in the CIES 2024-25 £'000	Net Expenditure Chargeable to the General Fund 2023-24 Restated £'000	Adjustments Between Funding & Accounting Basis 2023-24 Restated £'000	Net Expenditure in the CIES 2023-24 Restated £'000	Note
Cost of Services							
Health & Housing	3,140	372	3,512	3,064	(96)	2,968	
Economy & Growth	(416)	(110)	(526)	(100)	81	(19)	
Finance	1,064	1,650	2,714	1,019	1,404	2,423	
People & Technology	4,138	(146)	3,992	4,352	(225)	4,127	
Contracts & Governance	6,507	1,214	7,721	4,630	1,273	5,903	
Property & Infrastructure	(2,330)	3,906	1,576	(1,123)	2,885	1,762	
Planning & Building Control	914	(94)	820	1,917	(5)	1,912	
Housing Benefit	1,173	35	1,208	842	122	964	
Net Cost of Services	14,190	6,827	21,017	14,601	5,439	20,040	
Other Income & Expenditure	(17,858)	(5,588)	(23,446)	(15,046)	(10,227)	(25,273)	
(Surplus)/Deficit on Provision of Services	(3,668)	1,239	(2,429)	(445)	(4,788)	(5,233)	2,3,4

Opening General Fund & Earmarked Reserves Balance @ 31.03.24	19,452
Adjust for Surplus/Deficit on Provision of Services	3,668
Closing General Fund & Earmarked Reserves Balance @ 31.03.25	23,120

The 2023-24 figures above have been restated to reflect the new structure following the move of Planning & Building Control back in-house, to enable comparison with 2024-25

The Expenditure and Funding Analysis is a note to the Financial Statements, however, it is positioned here as it provides a link from the figures reported in the Financial Performance Report at Cabinet to the Comprehensive Income and Expenditure Statement (CIES).

GROUP ACCOUNTS

Group Comprehensive Income and Expenditure Statement

	Gross Expenditure 2024-25 £'000	Gross Income 2024-25 £'000	Net Expenditure 2024-25 £'000	Gross Expenditure 2023-24 Restated £'000	Gross Income 2023-24 Restated £'000	Net Expenditure 2023-24 Restated £'000
Expenditure on Services						
Health & Housing	8,909	(5,399)	3,510	7,632	(4,665)	2,967
Economy & Growth	1,772	(2,298)	(526)	1,498	(1,516)	(18)
Finance	8,835	(6,121)	2,714	8,139	(5,715)	2,424
People & Technology	4,132	(140)	3,992	4,297	(170)	4,127
Contracts & Governance	13,668	(5,946)	7,722	12,814	(6,915)	5,899
Property & Infrastructure	2,824	(1,248)	1,576	2,852	(1,088)	1,764
Planning & Building Control	2,843	(2,023)	820	3,575	(1,663)	1,912
Housing Benefit	21,888	(20,679)	1,209	21,834	(20,869)	965
Cost of Services	64,871	(43,854)	21,017	62,641	(42,601)	20,040
Other operating expenditure						
Parish Council Precepts and Drainage Board Levies	5,513	-	5,513	5,060	-	5,060
(Gain)/Loss on disposal of non-current assets	-	(362)	(362)	64	-	64
Financing and investment income and expenditure						
Interest receivable & payable & similar income & expenditure	531	(2,648)	(2,117)	535	(2,020)	(1,485)
Re-measurement of the net defined benefit liability/asset	4,918	(4,854)	64	4,804	(4,335)	469
(Surplus)/Deficit on trading undertakings	3,361	(4,171)	(810)	(883)	(3,039)	(3,922)
(Gain)/Loss on disposal of investment properties	-	-	-	-	(177)	(177)
Other	304	(301)	3	-	(65)	(65)
Taxation and non-specific grant income and expenditure						
Council Tax income (including collection fund)	-	(10,910)	(10,910)	-	(10,156)	(10,156)
NDR income & expenditure (including collection fund)	11,343	(17,024)	(5,681)	11,361	(16,967)	(5,606)
Revenue Support Grant	-	(812)	(812)	-	(750)	(750)
Other non-ring-fenced Government grants	-	(7,023)	(7,023)	-	(6,726)	(6,726)
Capital Grants and Contributions	-	(1,311)	(1,311)	-	(1,808)	(1,808)
Donated Assets	-	-	-	-	(171)	(171)
(Surplus)/Deficit on Provision of Services	90,841	(93,270)	(2,429)	83,582	(88,815)	(5,233)

Continued on next page

GROUP ACCOUNTS

Continued from previous page						
(Surplus)/Deficit on Provision of Services	90,841	(93,270)	(2,430)	83,582	(88,815)	(5,233)
Share of (surplus)/deficit on the Provision of Services for Joint Ventures			76			47
Group (Surplus) /Deficit			(2,354)			(5,186)
(Surplus) /Deficit on revaluation of PPE assets			(1,218)			(1,119)
Actuarial (gains) /losses on pension assets/liabilities			7,481			(7,808)
Share of other Comprehensive Expenditure & Income for Joint Ventures			-			26
Other Comprehensive (Income) and Expenditure			6,263			(8,901)
Total Comprehensive (Income) and Expenditure			3,909			(14,087)

The 2023-24 figures above have been restated to reflect the new structure following the move of Planning & Building Control back in-house, to enable comparison with 2024-25

GROUP ACCOUNTS

Group Movement in Reserves Statement

	General Fund Balance £'000	Ear-marked GF Reserves £'000	Capital Receipts Reserve £'000	Capital Grants Un-applied £'000	Total Usable Reserves £'000	Un-usable Reserves £'000	Total Reserves £'000	Council's share of Joint Venture £'000	Total Group Reserves £'000
Balance as at 1 April 2023	2,664	16,343	-	1,422	20,429	72,331	92,760	(258)	92,502
Movement in Reserves during 2023-24									
Total Comprehensive Income & Expenditure	5,233	-	-	-	5,233	8,927	14,160	(47)	14,113
Share of other Comprehensive Expenditure & Income for Joint Ventures	-	-	-	-	-	-	-	(26)	(26)
Adjustments from income & expenditure charged under the accounting basis to funding basis	(4,788)	-	-	(344)	(5,132)	5,132	-	-	-
Transfers to/from Earmarked Reserves	(609)	609	-	-	-	-	-	-	-
Increase/(decrease) for year	(164)	609	-	(344)	101	14,059	14,160	(73)	14,087
Balance as at 31 March 2024	2,500	16,952	-	1,078	20,530	86,390	106,920	(331)	106,589
Balance as at 1 April 2024	2,500	16,952	-	1,078	20,530	86,390	106,920	(331)	106,589
Movement in Reserves during 2024-25									
Total Comprehensive Income & Expenditure	2,429	-	-	-	2,429	(6,263)	(3,834)	(75)	(3,909)
Share of other Comprehensive Expenditure & Income for Joint Ventures	-	-	-	-	-	-	-	-	-
Adjustments from income & expenditure charged under the accounting basis to funding basis	1,238	-	5,783	(72)	6,949	(6,949)	-	-	-
Transfers to/from Earmarked Reserves	(2,606)	2,606	-	-	-	-	-	-	-
Increase/(decrease) for year	1,061	2,606	5,783	(72)	9,378	13,212	(3,834)	(75)	3,909
Balance as at 31 March 2025	3,561	19,558	5,783	1,006	29,909	73,178	103,086	(406)	102,680

GROUP ACCOUNTS

Group Balance Sheet

	31 March 2025		31 March 2024	
	£'000	£'000	£'000	£'000
Non Current Assets				
Property Plant and Equipment	50,836		48,502	
Heritage Assets	147		433	
Investment Property	32,764		33,768	
Intangible Assets	284		103	
Total Non Current Assets		84,031		82,806
Net Pensions Asset		-		-
Long term debtors		6,698		11,889
Investments in Joint Ventures		35		35
Total long-term assets		90,764		94,730
Current Assets				
Short-term investments	20,938		20,283	
Short-term debtors	13,714		12,855	
Cash and cash equivalents	11,850		4,036	
Investment Property Held for Sale	-		1,876	
Assets Held for Sale	329		18	
Total Current Assets		46,831		39,068
Total Assets		137,595		133,798
Current Liabilities				
Short-term creditors	(14,037)		(14,174)	
Provisions	(1,909)		(1,641)	
Total Current Liabilities		(15,946)		(15,815)
Total Assets less Current Liabilities		121,649		117,983
Long Term Liabilities				
PFI Lease Liability > 1 year	(6,282)		(6,613)	
IFRS16 Lease Liability > 1 year	(268)		-	
Pensions Liability	(8,140)		(2,037)	
Capital grants receipts in advance	(3,838)		(2,378)	
Investments in Joint Ventures	(442)		(366)	
Total Long-term Liabilities		(18,970)		(11,394)
Net Assets		102,679		106,589
Financed By:-				
Usable reserves		(29,909)		(20,530)
Un-usable reserves		(73,178)		(86,390)
Usable reserves of Joint Ventures		407		331
Total Net Worth		(102,679)		(106,589)

GROUP ACCOUNTS

I certify that the group statements of accounts on pages 87 to 98 present a true and fair view of the financial position of the Group as at 31 March 2025 and its income and expenditure for the year then ended.

Assistant Director Finance:

A Chubboc k

Date: 17 February 2026

GROUP ACCOUNTS

Group Cash Flow Statement

	2024-25		2023-24	
	£'000	£'000	£'000	£'000
Net (surplus) or deficit on the provision of services	(2,429)		(5,233)	
Adjust net surplus or deficit on the provision of services for non-cash movements				
Depreciation and amortisation	(2,196)		(1,818)	
Impairments and valuations	(909)		(953)	
(Increase)/Decrease in creditors	(869)		2,501	
Increase/(Decrease) in debtors (including interest debtors)	4,954		1,364	
Pension liability	1,378		823	
Carrying amount of non-current assets sold	(7,571)		(1,049)	
Other	(2,727)		1,466	
Adjust for items included in the net surplus or deficit on the provision of services that are investing and financing activities				
Capital grants credited to the surplus/deficit on the provision of service	4,851		3,837	
Proceeds from the sale of non-current assets	2,727		996	
Net Cash Flows from Operating Activities		(2,791)		1,934
Investing Activities				
Purchase of PPE, Investment property and intangible assets		5,449		6,039
Net Purchases/(Proceeds) of short and long term investments		529		589
Proceeds from the sale of PPE, Investment property and intangible assets		(3,393)		(1,237)
Other receipts and payments for investing activities		(5,672)		(5,017)
Financing Activities				
Cash payments for the reduction of liabilities relating to PFI contracts		468		299
Other receipts/payments for financing activities		(2,404)		(335)
Net (Increase)/Decrease in Cash and Cash Equivalents		(7,814)		2,272
Cash and cash equivalents at the beginning of the reporting period		4,036		6,308
Cash and cash equivalents at the end of the reporting period		11,850		4,036

The 'Purchase of short and long term investments line' has been consolidated with the 'Proceeds from short and long term investments line' to show the net movement on short and long term investments for both years.

The cash flows from operating activities includes interest received of £2,648k in 2024-25 (£2,020k in 2023-24) and interest paid of £531k in 2024-25 (£535k in 2023-24). No dividend was paid to Breckland Council this year (£Nil in 2023-24).

GROUP ACCOUNTS

Notes to the Group Accounts

Note 1 – Disclosure of Interests in Other Entities

The financial statements within this group accounts section show the group accounts for Breckland Council incorporating Breckland Bridge Ltd. These have been consolidated using the equity method as Breckland Bridge is classified as a Joint Venture. The equity method means only the Council's share of the net assets or liabilities of the company are included in the group accounts.

Breckland Bridge has one main area of work currently; building houses on Council owned land and selling these houses at market levels (with the option for the Council to purchase these houses if a business case supports it).

Prior to August 2020, the Council was a 90% shareholder in Breckland Bridge and The Land Group were the remaining 10% shareholder. Whilst Breckland Council was the majority shareholder, the decisions of the company were made equally (50/50) by each shareholder. At the end of the initial business plan period the shareholders agreed to move to the planned 50/50 shareholding and this took effect from August 2020, the decisions of the company are still made on the equal 50/50 basis and therefore joint control of the company still exists as a unanimous decision between the two shareholders is required. As a result of the change in shareholding, the group CIES includes an adjusting line to reflect the new shareholding.

During 2023-24 there was a cash share issue of £69,930, which created a share premium reserve in the Breckland Bridge group accounts. As a result of the share issue, the group CIES includes an adjusting line to reflect the Council's proportion of the new shares.

Breckland Bridge is the parent company and consolidated into their accounts are various subsidiary companies all owned 100% by Breckland Bridge Ltd. As at 31 March 2025 these subsidiaries were: Breckland Homes (Mileham) Ltd, Breckland Homes (Attleborough) Ltd, Breckland Homes (Colkirk) Ltd.

Breckland Homes (Shipdham) Ltd is owned 100% by Breckland Council. It is intended that this company will be transferred to the ownership of Breckland Bridge Ltd in due course. This company has not yet traded and is currently dormant.

One of the Directors of Breckland Bridge Ltd is an Executive Director of Breckland Council and one Director of Breckland Bridge is a Member of Breckland Council.

Note 2 – Accounting Policies

The consolidated financial statements of Breckland Bridge Ltd have been prepared in accordance with Financial Reporting Standard 102 (FRS 102) "The Financial Reporting Standard applicable in the UK and Republic of Ireland" and the Companies Act 2006 and have been prepared under the historical cost convention. This is therefore a different basis to the International Financial Reporting Standards (IFRS) which the Council's accounts are produced on. Based on the 2024-25 transactions, there are no significant differences in the accounting policies of Breckland Council and Breckland Bridge Ltd that would cause a material adjustment in the consolidation of the Group Accounts.

GROUP ACCOUNTS

Note 3 – Summarised Financial Information

Below is the consolidated income statement and Balance Sheet of Breckland Bridge Ltd.

Income Statement

	Breckland Bridge Ltd 2024-25 £'000	Breckland Council Share 2024-25 £'000	Breckland Bridge Ltd 2023-24 £'000	Breckland Council Share 2023-24 £'000
Turnover	(50)	(25)	(145)	(73)
Cost of Sales	-	-	-	-
Gross (Profit)/Loss	(50)	(25)	(145)	(73)
Administrative Expenses	121	67	213	107
Operating (Profit)/Loss	71	42	68	34
Interest Payable and Similar Charges	68	34	25	13
(Profit)/Loss on Ordinary Activities Before Taxation	139	76	93	47
Tax on Ordinary Activities	-	-	-	-
(Profit)/Loss for the Financial Period for the Group	139	76	93	47

The Breckland Council share does not equate to 90% or 50% in all lines due to the percentage shares for areas prior to August 2020 being shared at 90% and after this date at 50%. In due course, when all the prior August 2020 balances are zero, this table will show the 50% share against all lines.

GROUP ACCOUNTS

Balance Sheet

	Breckland Bridge Ltd 2024-25 £'000	Breckland Council Share 2024-25 £'000	Breckland Bridge Ltd 2023-24 £'000	Breckland Council Share 2023-24 £'000
Current Assets				
Work in progress	4,575	2,287	3,465	1,732
Debtors	2,198	1,099	1,695	848
Cash and Cash Equivalents	31	16	57	35
	6,804	3,402	5,217	2,615
Short Term Creditors				
Amounts falling due within one year	(3,130)	(3,672)	(5,377)	(2,688)
	(3,130)	(3,672)	(5,377)	(2,688)
Total Assets Less Current Liabilities	3,674	(270)	(160)	(73)
Long Term Creditors				
Amounts falling due after more than one year	(4,488)	(136)	(515)	(258)
	(4,488)	(136)	(515)	(258)
Net Assets/(Liabilities)	(814)	(406)	(675)	(331)
Capital and Reserves				
Share Premium	70	35	70	35
Retained Earnings	(884)	(441)	(745)	(366)
Shareholders' Funds	(814)	(406)	(675)	(331)

The Breckland Council share does not equate to 90% or 50% in all lines due to the percentage shares for areas prior to August 2020 being shared at 90% and after this date at 50%. In due course, when all the prior August 2020 balances are zero, this table will show the 50% share against all lines.

Note 4 – Related Party Transactions

The following loans have been provided to Breckland Bridge Ltd by the Council:

- Working capital loan of £117k at an interest rate of 0% (12.5% up to 31.3.22) leaving £464k owed at 31 March 2025 (£464k at 31 March 2024)
- Colkirk shareholder loan of £112k at an interest rate of 0% (10% up to 31.12.24) leaving £159k owed at 31 March 2025 (£144k at 31 March 2024)
- Litcham shareholder loan of £69k at an interest rate of 10% leaving £86k owed at 31 March 2025 (£77k at 31 March 2024)

GROUP ACCOUNTS

- Colkirk construction loan of £1,759k at an interest rate of 0% (3.75% above the Bank Rate up to 31.12.24), leaving £1,948k owed at 31 March 2025 (£1,287k at 31 March 2024)
- Colkirk land loan of £265k at an interest rate of 0% (8% up to 31.12.24) leaving £320k owed at 31 March 2025 (£301k at 31 March 2024)
- Colkirk shareholder loan (Stage 2) of £583k at an interest rate of 0% (10% up to 31.12.24) leaving £655k owed at 31 March 2025 (£434k at 31 March 2024)
- Shipdham shareholder loan of £87k at an interest rate of 10% leaving £99k owed at 31 March 2025 (£58k at 31 March 2024)
- Shipdham highways loan of £30k at an interest rate of 10% leaving £35k owed at 31 March 2025 (£32k at 31 March 2024)
- Banham shareholder loan of £12k at an interest rate of 10% leaving £13k owed at 31 March 2025 (£9k at 31 March 2024)
- Kenninghall shareholder loan of £2k at an interest rate of 10% leaving £2k owed at 31 March 2025 (£Nil at 31 March 2024)

The interest rate on the working capital loan of £117k was reduced from 12.5% to 0% with effect from 1 April 2022. The loan would therefore now be classed as a soft loan. The effect of this change has been assessed and the financial impact of the interest rate reduction is deemed to be immaterial, therefore no adjustments have been made to the Council's accounts to reflect this change.

The interest on the four capital loans in respect of Colkirk was paused, so reducing it to 0% with effect from 1 January 2025. These loans would therefore now be classed as soft loans. The effect of this change has been assessed and the financial impact of the interest rate reduction is deemed to be immaterial, therefore no adjustments have been made to the Council's accounts to reflect this change.

Amounts are paid to Breckland Bridge & subsidiary companies for services (such as review of vacant land).

The Council paid Breckland Bridge Ltd £2k for other services in 2024-25 (such as grant funded projects, planning costs, design and study fees) (£147k in 2023-24).

The Council also paid the Land Group £8k for other services in 2024-25 (such as planning and review fees) (£10k in 2023-24).

Breckland Bridge pays the Council for some services (such as planning fees and directors' fees) and the total paid to the Council was £5k in 2024-25 (£5k in 2023-24) (excluding the loan values shown above).

At the end of the year £Nil was owed to the Council by Breckland Bridge (£Nil in 2023-24) and £nil was owed by Breckland Homes Attleborough Ltd (£nil in 2023-24). The Council owed £Nil to all related companies (£Nil in 2023-24).

Note 5 – Capital Commitments

At 31 March 2025 the company had entered into contracts for the construction of Property in future years, the major commitments are:

	Expenditure Approved and Contracted	Expenditure Approved not Contracted
	£'000	£'000
At 31 March 2025	660	4,272
At 31 March 2024	14	3,127

APPROVAL OF THE STATEMENT OF ACCOUNTS

Chairman's Declaration

I confirm that these 2024-25 accounts were approved by the Governance and Audit Committee at the meeting held on 12 February 2026.

Signed on behalf of Breckland Council:

A handwritten signature in black ink, appearing to be 'M. J. ...', written over a faint dotted grid background.

Chairman of the Governance and Audit Committee

Date: 17 February 2026

GLOSSARY

ACCOUNTING POLICIES – Those principles, conventions, rules and practices applied by the Council that specify how the effects of transactions and other events are to be reflected in the financial statements through:

- Recognising
- Selecting measurement bases for, and
- Presenting assets, liabilities, gains and losses and changes to reserves

ACCRUALS - The concept that income and expenditure are included in the records as they are earned or incurred, not as money is received or paid.

ACTUARY – An expert on pension scheme assets and liabilities.

ACTUARIAL GAINS AND LOSSES (RELATES TO IAS 19 - PENSIONS) – For a defined benefit scheme, the changes in actuarial deficits or surpluses that arise because:

- Events have not coincided with the actuarial assumptions made for the last valuation (experience gains and losses)
- The actuarial assumptions have changed

AMORTISATION – The writing down in value of intangible assets, which is charged to service revenue accounts to reflect the cost of such assets, used in the provision of those services. This is the equivalent of depreciation for non-current assets.

ASSET – Something that the Council owns that has monetary value. Assets are either “current” or “non-current (fixed)”

AUDIT OF ACCOUNTS – An independent examination of the Council’s accounts to ensure that they comply with the necessary legislation and follow best accounting practice. The Council’s accounts are audited by EY.

BUDGET - A statement of a Council’s plans for revenue and capital expenditure over a specified period of time.

CAPITAL EXPENDITURE - Expenditure on buying or developing major assets, which will be used by the Council for more than a year. For example, buildings, computer hardware and significant pieces of equipment.

CAPITAL GRANT - A grant received towards the capital expenditure incurred on a particular service or project. A local authority can also make capital grants.

CAPITAL RECEIPTS - Proceeds from the sale of assets, e.g. land and buildings.

CARRYING VALUE – An accounting measure of value, where the asset is based on the figure in the Balance Sheet. For assets, the value is based on the original cost of the asset less any depreciation, amortisation or impairment costs made against the asset.

CIES – Comprehensive Income & Expenditure Statement.

CIPFA – The Chartered Institute of Public Finance and Accountancy, who are the leading professional accountancy body for public services.

CODE OF PRACTICE – Sets out proper accounting principles and practices required for the statements of accounts, in accordance with the statutory framework for accounts, as established for England and Wales. The aim is to produce financial statements which “present a true and fair view” of the financial position of the Council.

GLOSSARY

CONTINGENT ASSETS AND LIABILITIES – A condition which exists at the Balance Sheet date, where the outcome will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events.

COUNCIL TAX – This is a banded property tax set by local authorities in order to meet their budget requirements. There are eight bands (Band A to Band H), set by the District Valuer according to the value of the property. The amount each household pays depends on the value of their property.

CREDITOR - An amount owed by us to someone else for which payment has not been made.

CURRENT ASSET - An asset where the value may change on a daily basis, e.g. cash balances and debtors.

CURRENT LIABILITY - An amount which will become payable or could be called in within the next year, e.g. creditor, cash overdrawn.

DCMS – Department for Culture, Media & Sport.

DEBT IMPAIRMENT – Outstanding amounts owed to the Council which are highly unlikely to be collected.

DEBTOR - An amount due to us but not received at the balance sheet date.

DEFRA – Department for Environment, Food and Rural Affairs.

DEPRECIATION - The measure of the wearing out, consumption or other reduction in the useful economic life of an asset, whether arising from use, flow of time or obsolescence through technological or other changes.

EFA – Expenditure and Funding Analysis.

FAIR VALUE – The fair value of an asset is the price at which it could be exchanged in an “arms-length” transaction, less where applicable, any grants receivable towards the purchase or use of that asset.

FINANCE LEASE – A lease which transfers substantially all the risks and rewards of ownership of an asset (even though title to the asset may not be transferred).

FINANCIAL INSTRUMENTS – Any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another, such as trade payables and receivables, borrowings, bank deposits and investments.

FINANCIAL REPORTING STANDARD (FRS) – Accounting standards developed by the Accounting Standards Board that are primarily applicable to general purpose company accounts. These standards are adopted by the CIPFA Statement of Recommended Practice except where the standards conflict with specific statutory requirements.

GENERAL FUND - The main revenue account of a local authority which summarises the cost of all services provided by the council which are paid for from council tax, government grants and other income.

GOING CONCERN – The accounts have been prepared on the assumption that the Council will continue to provide operational services for the foreseeable future.

GOVERNMENT GRANTS - Grants by government towards either the revenue or capital cost of local authority services. These may be either in respect of particular services or purposes, called specific and supplementary grants, or in aid of local services generally, e.g. revenue support grant.

GLOSSARY

HOUSING BENEFITS – A national system for giving financial assistance to individuals towards certain housing costs. The cost of the service is subsidised by central government.

IMPAIRMENT - Impairment of non-current assets relates to downward revaluation of assets during the year caused by clear consumption of economic benefit and is recognised in the Comprehensive Income and Expenditure Statement.

IMPROVEMENT GRANTS - Statutory or discretionary payments that local authorities make to tenants or homeowners to enable them to bring dwellings up to modern standards. Also known as Renovation Grants. Disabled Facilities Grants are statutory, and these attract subsidy from the government.

INFRASTRUCTURE ASSETS – Non-current assets that cannot be transferred to another, expenditure on which is recoverable only by continued use of the asset created. Examples of infrastructure assets are highways and footpaths.

INTANGIBLE ASSETS - An item in a balance sheet where there is no tangible asset but the asset has continuing value to the Council at the Balance Sheet date, e.g. computer software licences.

INTERNATIONAL ACCOUNTING STANDARD (IAS) - Accounting standards developed by the International Accounting Standards Board that are primarily applicable to general purpose company accounts. These standards are adopted by the CIPFA Code of Practice except where the standards conflict with specific statutory requirements.

INTERNATIONAL FINANCIAL REPORTING STANDARDS (IFRS) – Financial reporting standards developed by the International Accounting Standards Board.

LOCAL ASSET BACKED VEHICLE (LABV) – An entity created with a public sector body and a private sector partner to trade as a separate entity.

LIABILITY – A liability arises when the Council owes money to others and it must be included in the financial statements.

MATERIALITY – In using its professional judgment the Council has considered the size and nature of any transaction, or set of transactions. An item is considered to be material where its omission or misstatement would reasonably change the substance of the information presented in the accounts.

MHCLG – Ministry of Housing, Communities and Local Government. The central government department responsible for local government (previously DLUHC).

MINIMUM REVENUE PROVISION (MRP) - Under the Local Government and Housing Act 1989 there is a requirement to set aside an amount from revenue, the MRP, for the repayment of external loans.

NATIONAL NON DOMESTIC RATES (NNDR) – The rates, payable by businesses on their properties, are calculated by applying a nationally determined multiplier to the rateable value of the property. This is collected by the Council and nationally determined proportionate shares are paid to the Government and Norfolk County Council with a share retained by Breckland Council.

NET BOOK VALUE – The value of non-current assets less the accumulated amount of depreciation/amortization.

NON-CURRENT ASSET - An asset that has value beyond one financial year.

OPERATING LEASES - Leases under which the ownership of the asset remains with the lessor and consequently are outside the Government's system of capital controls.

PRECEPT - The method by which a local authority obtains the income it requires from the Collection Fund to meet its net expenditure requirements.

GLOSSARY

POST BALANCE SHEET EVENTS – Those events, both favourable and unfavourable, which occur between the Balance Sheet date and the date on which the Statements of Accounts is signed by the responsible person.

PPE – Property Plant & Equipment

PRECEPT – The amount that the Council is required to collect from council taxpayers to fund another, non tax-collecting Authority's expenditure. Precepts are issued by Norfolk County Council, Norfolk Police and Crime Commissioner, Breckland Council and Parish and Town Councils.

PRIVATE FINANCE INITIATIVE (PFI) – This is a procurement route established in 1995 and it is an important route for government spending on assets, as it transfers significant risks to the private sector.

PROVISION - An amount set aside in the accounts and charged to individual services for liabilities that are likely to be incurred in the future but cannot be accurately quantified.

RELATED PARTY TRANSACTIONS – Two or more parties are related when at any time during the financial period:

- One party has direct or indirect control of the other party
- The parties are subject to common control from the same source
- One party has influence over the financial and operational policies of the other party to an extent that the other party may be inhibited from pursuing its own interests

The parties, in entering a transaction, are subject to influence from the same source to such an extent that one of the parties to the transaction has subordinated its own interests.

RELEVANCE – The information in the accounts is useful in assessing the Council's stewardship of public funds and performance.

RELIABILITY – The information in the accounts is complete, prudently prepared, reflects the substance of transactions and is free from deliberate or systematic bias or material error.

RESERVE - An amount set aside in the accounts for defraying particular expenditure in the future. Unlike provisions, transfers to and from reserves are not shown as part of the individual service costs.

REVENUE EXPENDITURE - The day-to-day running costs than an authority incurs in providing services (as opposed to capital expenditure).

REVENUE SUPPORT GRANT (RSG) - A general grant paid by the government and credited to the General fund to help finance local authority revenue expenditure.

SERVICE REPORTING CODE OF PRACTICE (SeRCOP) – CIPFA guidance to establish proper practices with regard to consistent financial reporting for services.

INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF BRECKLAND DISTRICT COUNCIL

Disclaimer of Opinion

We were engaged to audit the financial statements of Breckland District Council (the Council') and its subsidiaries (the 'Group') for the year ended 31 March 2025. The financial statements comprise the:

- Council and Group Movement in Reserves Statement,
- Council and Group Comprehensive Income and Expenditure Statement,
- Council and Group Balance Sheet,
- Council and Group Cash Flow Statement,
- the related notes 1 to 33 and the related notes 1 to 5 to the Group financial statements, including material accounting policy information and including the Expenditure and Funding Analysis,
- Collection Fund and the related notes 1 to 3.

The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2024/25.

We do not express an opinion on the accompanying financial statements of the Council. Because of the significance of the matter described in the basis for disclaimer of opinion section of our report, we have not been able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on these financial statements.

Basis for disclaimer of opinion

The Accounts and Audit (Amendment) Regulations 2024 (Statutory Instrument 2024/907) ("the Regulations") which came into force on 30 September 2024 required the accountability statements for the year ended 31 March 2025 to be approved not later than 27 February 2026 ('the backstop date').

Our planned audit work in the current year was focused on transactions in the year and the current year balance sheet.

As a result of the disclaimers of opinion on the financial statements in the prior years and the scope of our audit work, which was impacted by the backstop dates, we do not have sufficient appropriate audit evidence over the valuation of Land and Buildings, Surplus assets and Community assets included within property, plant and equipment that were revalued in the financial year 2022/23 and 2023/24, amounting to £38.701 million and £42.486 million respectively, investment properties revalued in the financial year 2022/23 and 2023/24, amounting to £34.639 million and £33.768 million and the consequential impact of these on the Comprehensive Income and Expenditure Statement; and the total of reserves and their classification except for the pensions reserve, amounting to £71.424 million and £102.848 million in the financial year 2022/23 and 2023/24.

Due to delays in receiving associated audit evidence and inability to support the audit in advance of the backstop date we have been unable to complete our audit procedures on Balance Sheet - valuation of Property, Plant and Equipment (2024/25 £50.836 million), valuation of Investment Property (2024/25 £32.764 million); Balance Sheet – Usable Reserves (2024/25 £29.908 million); Balance Sheet – Un-usable Reserves (2024/25 £73.178 million); Comprehensive Income and Expenditure Statement – Gross Expenditure on Services (2024/25 £24.467 million); implementation of IFRS 16 and the associated disclosure requirements.

Therefore, we are disclaiming our opinion on the financial statements.

The audits of the financial statements for the years ended 31 March 2023 and 31 March 2024 for Breckland District Council were not completed for the reasons set out in the disclaimer of opinion on those financial statements dated 25 November 2024 and 27 February 2026 respectively.

Matters on which we report by exception

Notwithstanding our disclaimer of opinion on the financial statements we have nothing to report in respect of whether the annual governance statement is misleading or inconsistent with other information forthcoming from the audit, performed subject to the pervasive limitation described above, or our knowledge of the Group and Council.

We report to you if:

- we issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014 (as amended)
- we make written recommendations to the audited body under Section 24 of the Local Audit and Accountability Act 2014 (as amended)
- we make an application to the court for a declaration that an item of account is contrary to law under Section 28 of the Local Audit and Accountability Act 2014 (as amended)
- we issue an advisory notice under Section 29 of the Local Audit and Accountability Act 2014 (as amended)
- we make an application for judicial review under Section 31 of the Local Audit and Accountability Act 2014 (as amended)
- we are not satisfied that the Group and the Council has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2025.

We have nothing to report in these respects.

Responsibility of the Assistant Director Finance

As explained more fully in the Statement of Responsibilities for the Statements of Accounts Assistant Director Finance set out on page 20, the Assistant Director Finance is responsible for the preparation of the Statement of Accounts, which includes the Group financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2024/25, for being satisfied that they give a true and fair view and for such internal control as the Assistant Director Finance determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Assistant Director Finance is responsible for assessing the Group and the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the Group and the Council either intends to cease operations, or has no realistic alternative but to do so.

The Council is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

Auditor's responsibilities for the audit of the financial statements

Our responsibility is to conduct an audit of the Group and Council's financial statements in accordance with International Standards on Auditing (UK) and to issue an auditor's report.

However, because of the matter described in the basis for disclaimer of opinion section of our report, we were not able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on these financial statements.

We are independent of the Group and the Council in accordance with the ethical requirements that are relevant to our audit of the financial statements in the UK, including the FRC's Ethical Standard and the Code of Audit Practice 2024 and we have fulfilled our other ethical responsibilities in accordance with these requirements

Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources

We have undertaken our review in accordance with the Code of Audit Practice 2024, having regard to the guidance on the specified reporting criteria issued by the Comptroller and Auditor General in November 2024, as to whether Breckland District Council had proper arrangements for financial sustainability, governance and improving economy, efficiency and effectiveness. The Comptroller and Auditor General determined these criteria as those necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether Breckland District Council put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2025.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether Breckland District Council had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

We are required under Section 20(1)(c) of the Local Audit and Accountability Act 2014 (as amended) to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources.

We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

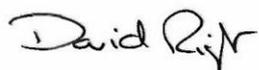
Certificate

We cannot formally conclude the audit and issue an audit certificate until the NAO, as group auditor, has confirmed that no further assurances will be required from us as component auditors of Breckland District Council.

Until we have completed these procedures, we are unable to certify that we have completed the audit of the accounts in accordance with the requirements of the Local Audit and Accountability Act 2014 (as amended) and the Code of Audit Practice issued by the National Audit Office.

Use of our report

This report is made solely to the members of Breckland District Council, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014 (as amended) and for no other purpose, as set out in paragraph 85 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Group and the Group's members as a body, for our audit work, for this report, or for the opinions we have formed.



ERNST & YOUNG LLP

David Riglar (Key Audit Partner)
Ernst & Young LLP (Local Auditor)
Cambridge

17/2/2026